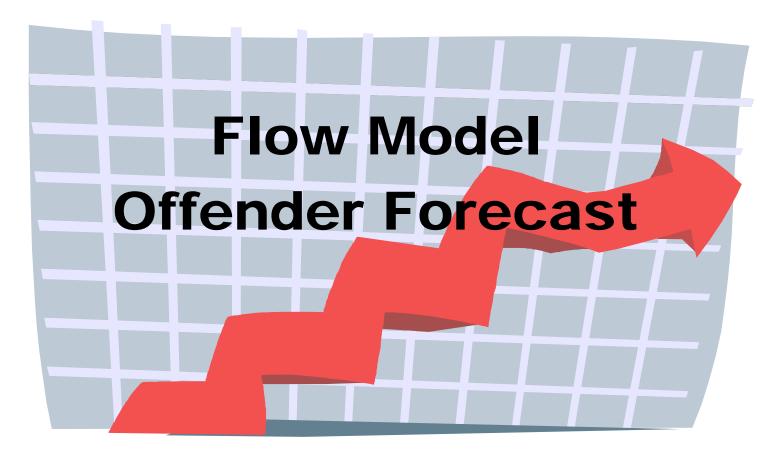
# State of Idaho Department of Correction



Idaho Offender Population Forecast FY 2011 through 2014 August 31, 2010

# **Table of Contents**

Executive Summary	1
Forecast Overview	
Historical and Forecast Admissions and Releases by Status	
Term	
Rider	
Parole Violator	
Total Incarcerated	
Probation	
Parole	
Total Supervised	8
Total Incarcerated and Supervised	8
Methods	9
Idaho Criminal Justice Commission Population Forecast Advisory Committee	9
Purpose	
Scope	
Organization	
Membership	9
Resources	10
Meeting Frequency	11
Forecast Preparation	11
Flow Model Description	11
Forecast Methods	11
Flow Model Concept	11
New Court Commitments	12
Cohorts	13
Flow Model Process	
Method for Estimating New Court Commitments	
Status Change Rates	
Length of Stay Calculation	14
Completing the Forecast	
Non-Bed and Non-Caseload Offenders	
Tracking the Accuracy of the Forecast	
Factors That Influence Forecast Accuracy	
Appendix 1: Historical and Forecast Admissions and Releases for Males by Status, and Fiscal Year	
Appendix 2: Historical and Forecast Admissions and Releases for Females by Status, and Fiscal Year	
Appendix 3: Monthly Admissions and Releases by Status, FY 2010	23

Appendix 4:	Monthly Admissions and Releases by Status for Males, FY 2010	26
	Monthly Admissions and Releases by Status for Females, FY 2010	
• •	State Population Estimates by Gender	
	Court Commitment Rate Analysis	
Appendix 8:	Status Change Rate and Length of Stay Analysis	36
	Definitions	

# **Executive Summary**

#### **Introduction**

A forecast was prepared for Idaho offenders for the period FY 2011 - 2014. The Idaho Criminal Justice Commission Population Forecast Advisory Committee (PFAC) established court commitment rates and status change rates with associated lengths of stay for the forecast. The forecast provides an estimate of the number of incarcerated and supervised offenders over the next four years.

#### **Assumptions for Future Growth**

The forecast is influenced by two key factors: 1) offenders entering the system and 2) offenders leaving the system. The model relies on the judgment of the FAC members to set rates at which it is believed offenders will be committed to incarceration or supervision by the courts, and the rates for status changes and lengths of stay as offenders move through the system and are eventually discharged.

#### **Conclusions**

The forecast anticipates moderated growth of incarcerated and supervised offenders over the next four years when compared to historical averages. The forecast number of incarcerated offenders and the forecast number of offenders actively supervised by Community Corrections are listed in the table below along with the anticipated annual percent increase from the previous fiscal year.

		2011	2012	2013	2014	
Incarcerated Offender	'S	7,800	8,133	8,500	8,849	
Annual Percent Increa	se	3.9%	4.3%	4.5%	4.1%	
Supervised Offenders	;	14,175	14,554	15,064	15,617	
Annual Percent Increa	se	2.0%	2.7%	3.5%	3.7%	
Total Offenders		21,975	22,687	23,564	24,466	
Annual Percent Increa	se	2.7%	3.2%	3.9%	3.8%	

The forecast anticipates a similar rate of increase for female offenders than for males. Historically, the number of incarcerated females had been increasing at almost twice the rate of increase for males, though that pattern ended abruptly in 2007. The incarcerated female offender population experienced no growth or declined for 2007 through 2009. The forecast anticipates that the female incarcerated offender group will experience an average annual increase of 4.4% from FY 2011 to 2014, while the male incarcerated offender group will have an average increase of 4.2%. Supervised offenders show a different pattern. The number of supervised female offenders will increase at an average rate of 4.8% while males will increase at 2.3%. Growth rates for both genders are down

from previous periods. T males increased at 5.7%	he average annual rate of increase	e from FY 1996 through 2009	for incarcerated females was	s 10.2% while
<b></b>	. = 1.00.4.4			

# **Forecast Overview**

#### **Introduction**

A forecast was made of Idaho offenders for the period FY 2011 - 2014. The Idaho Department of Correction (IDOC) developed the forecast based on guidance from the Forecast Advisory Committee (FAC), using the flow model method. The forecast provides an estimate of the number of incarcerated and supervised offenders for the next four years. The flow model method provides a detailed and useful forecast. It provides an improved ability to identify and quantify changes in growth patterns and attribute them to a specific component of offender management practices.

#### **Method**

The flow model method (the model) was used to produce the offender population forecast. This method estimates admissions and releases for each status by crime group and gender. The FAC, a committee of subject matter experts from all areas of the criminal justice system, established the rates for new court commitments and the rates and lengths of stay for status changes leading to the eventual discharge of offenders. IDOC staff used these court commitment rates and status change rates, with their associated lengths of stay, to complete the forecast. A more complete description of this process is provided in the "Methods" section of this report.

#### **Assumptions for Future Growth**

The forecast is influenced by two key factors: 1) offenders entering the system and 2) how long offenders stay before leaving the system. The model process relies on the judgment of FAC members to establish the rates at which it is believed offenders will be committed by the courts. A separate rate was established for each crime group, gender, and court commitment status. The model then anticipates when offenders will change status within the system or when they will be discharged based upon recent historical patterns of status change rates and lengths of stay selected by the FAC. Many factors that might influence future court commitment rates or status changes were considered and discussed while establishing the court commitment rate for each crime group and forecast year. The FAC considered changes in laws, changes in agency policy, changes in prosecution and court practices, and changes in state population trends when setting these rates and lengths of stay.

The FAC discussed each combination of crime group, commitment status, and gender, and searched for indications of changing court commitment trends. They noted a dramatic decline in court commitments to all gender, crime and status combinations beginning in FY 2008. This decline was attributed to a decline in reported crime in Idaho, which mirrored national trends. The flow model method compensates for this and as a result, forecast court commitments approximate the values seen in recent years.

#### **Conclusions**

The model anticipates a moderate growth rate of incarcerated and supervised offenders over the next four years. The forecast indicates that the total number of incarcerated Idaho offenders will increase from 7,504 in FY 2010 to 7,800 in FY 2011, an increase of 3.9%. This number will increase to 8133 in FY 2012, an increase of 4.3%. It will increase to 8,500 in FY 2013, an increase of 4.5%. And in FY 2014, it will increase to 8,849, an increase of 4.1%. The annual rate of increase for the entire forecast period is substantially lower than the historical rate of increase of 5.5% from FY 1999 through FY 2010. The number of offenders actively supervised by Community Corrections is expected to increase from 13,902 in FY 2010 to 14,175 in FY 2011, an increase of 2.0%. This number will increase to 14.554 in FY 2012, an increase of 2.7%. It will increase to 15,064 in FY 2013, an increase of 3.5%. And in FY 2014 it will increase to 15,617 an increase of 3.7%. The annual rate of increase for supervised offenders during the forecast period is lower than the historical rate of increase of 5.6% from FY 1999 through FY 2010. The details of forecast growth can be seen in the table "Historical and Forecast Admissions and Releases by Status" on pages 5 through 7.

The information in this table contains some subtle patterns. A review of historical admission and release patterns reveals the existence of several relationships. For example, the decrease in admissions to Term in 1998 is followed by a decrease in releases two years later. This pattern is consistent with the fact that the average period of incarceration is about two and a half years. As a result we see that releases from term incarceration tend to lag admissions by about two years. The model behaves in just this manner. So the relatively high rates of admission to Term in 1999, 2000, and 2001 tend to distribute through the model as relatively high rates of Parole in 2002, 2003, and 2004, and subsequently higher Parole Violator rates in the following years. Additionally, we anticipate that the decline in admissions to prison in 2008 will be followed by a decline in parole releases in 2010 as seen on page 5.

Finally, the trend of higher rates of increase for female offenders that began in FY 1999 is dramatically moderated in the FY 2010 through FY 2013 forecast. To illustrate this point compare the percent increase of incarcerated female offenders to that of male offenders for the forecast period. Female incarcerated offenders are anticipated to experience an annual average increase of only 3.9% from FY 2010 through FY 2013, while male incarcerated offenders are anticipated to experience an annual average increase of 4.3%. Both of these percentages are reduced from previous years, but the tendency for female offenders to increase at a higher rate than male offenders was dramatically reversed beginning in 2007. The number of incarcerated females experienced no growth at all in FY 2007 and 2008 and actually declined in 2009. The forecast anticipates this pattern will perpetuate through the forecast period. More "by gender" details can be found in Appendices 1 and 2 beginning on page 16.

#### **Limitations**

The flow model forecast was implemented to establish a credible and useful method for forecasting future admissions and subsequent status changes and discharges of felony offenders committed to the Idaho Department of Correction. The forecast reflects the court commitment rates and the subsequent status change rates and lengths of stay selected by the FAC. The FAC established the consensus method of selecting rates. The results fairly represent the opinions and judgments of FAC members who developed the model. There are three limitations that may have significant impacts on the forecast accuracy.

- 1) Forecast court commitments for new offenders are based on Idaho's population growth for persons between the ages of 20 and 34. The forecast uses U.S. Census Bureau estimates of population growth from 1995 to 2009 and their forecast for future years' growth. The Idaho population growth rate for the forecast period is 2.0% for both males and females. Admissions for new offenders into the model will be in error to the same degree that the Census forecast is in error.
- 2) The Idaho Department of Correction has 14 years of usable historical data. Virtually all components of the model rely upon the historical patterns of offender commitments and status changes. During the last 14 years there have been several significant changes in practices that make historical averages over the whole period poor indicators of the immediate future. Where policy decisions or other factors have caused a change from historical patterns the accuracy of the model may be diminished. Ironically this limitation is also one of the model's strengths. If a significant change from these historical patterns does occur, it is immediately evident. This strength can be illustrated by recent departmental undertakings. In FY 2008 IDOC became concerned about the high number of Probation revocations. The Community Corrections Division implemented a Violation Matrix method to guide Probation Officers in dealing with probationers at risk of revocation. The matrix offered a progression of intermediate sanctions in lieu of revocation. As a result of this effort, probation revocations were 115 less than anticipated in FY 2008 and 172 less than anticipated in 2009. This effort is estimated to have forestalled growth in the incarcerated offender population by 287 over a two year period. This example shows how changes from historic patterns of status change rates can significantly influence patterns of incarcerated offender population growth.

Historical data also help to establish bounds for reasonable forecast growth rates. With no significant changes in business practices we would expect the forecast to be close to the average of historical annual growth rates and to be bounded by observed minimum and maximum growth values. Additionally, if we are aware of changes in business practices, the difference between the forecast and actual experience may allow us to estimate the magnitude of these impacts as in the example above.

3) The forecast method relies heavily upon the judgment of FAC members. The forecast is the FAC's best estimate of future court commitments and releases of adult felony offenders. Every effort was made to ensure that the decisions and assumptions for the forecast were reasonable, but these judgments could prove inaccurate due to unforeseen conditions in the future. Additionally, new policies and programs are frequently implemented and their influence has obviously not been included in the forecast. Further, even when we are aware of new programs or policy changes, it is nearly impossible to estimate their impact on future years without historical data to guide us. Since the forecast is made up of the sum of a number of elements, no specific confidence level can be ascribed to the forecast. However, we can say that if current practices in the Criminal Justice System (law enforcement, prosecution, courts, Department of Correction, and the Parole Commission) continue, this forecast represents a reasonable estimate of future offender counts.

<b>Historical and Forec</b>	ast Ad	dmiss	ions a	and Re	elease	s by S	Status	FY 19	999 to	2014						
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Term	Actual	Fored	cast	Forec	ast											
Beginning	3,500	3,899	4,502	4,848	5,014	5,122	5,469	5,762	6,205	6,461	6,435	6,402	6,418	6,770	7,096	7,433
Admissions																
New Commitments	533	584	651	598	662	651	641	737	677	573	546	560	638	642	658	668
Revoked Probation	516	586	581	593	628	728	788	803	802	723	571	636	679	679	742	739
Revoked Parole	392	354	291	336	367	466	436	465	470	487	658	673	642	605	574	604
Failed Rider	148	159	161	123	154	141	172	224	256	242	225	211	251	242	256	258
Total	1,589	1,683	1,684	1,650	1,811	1,986	2,037	2,229	2,205	2,025	2,000	2,080	2,210	2,168	2,230	2,269
Releases																
Parole	800	704	905	935	1,116	1,051	1,104	1,180	1,330	1,429	1,448	1,459	1,315	1,347	1,412	1,427
Discharged	390	376	433	549	587	588	640	606	619	622	585	605	543	495	481	512
Total	1,190	1,080	1,338	1,484	1,703	1,639	1,744	1,786	1,949	2,051	2,033	2,064	1,858	1,842	1,893	1,939
Net Admission & Releases	399	603	346	166	108	347	293	443	256	-26	-33	16	352	326	337	330 Historical
Ending	3,899	4,502	4,848	5,014	5,122	5,469	5,762	6,205	6,461	6,435	6,402	6,418	6,770	7,096	7,433	7,763 Average
Non Bed	167	170	164	159	165	163	172	183	181	163	164	155	175	183	192	201 Percent
Total Incarcerated	3,732	4,332	4,684	4,855	4,957	5,306	5,590	6,022	6,280	6,272	6,238	6,263	6,595	6,913	7,241	7,562 Increase*
Annual Percent Increase	11.8%	16.1%	8.1%	3.7%	2.1%	7.0%	5.4%	7.7%	4.3%	-0.1%	-0.5%	0.4%	5.3%	4.8%	4.7%	4.4% 6.7%
Rider																
Beginning	582	612	583	659	781	783	1,003	894	867	961	820	809	989	978	1,014	1,041
Admissions		-					,								, -	, -
New Commitments	697	695	745	767	807	927	916	1,041	996	920	913	957	1,011	1,028	1,049	1,068
Failed Probation	498	500	549	577	598	830	786	901	870	860	775	941	974	932	1,011	1,008
Total	1,195	1,195	1,294	1,344	1,405	1,757	1,702	1,942	1,866	1,780	1,688	1,898	1,985	1,960	2,060	2,076
Releases	,	,	,	,	,	,	,	,	,	•	,	,	,	,	,	,
Probation	1,017	1,065	1,061	1,093	1,249	1,392	1,640	1,745	1,516	1,679	1,474	1,507	1,745	1,682	1,777	1,803
Term	148	159	157	129	154	145	171	224	256	242	225	211	251	242	256	258
Total -	1,165	1,224	1,218	1,222	1,403	1,537	1,811	1,969	1,772	1,921	1,699	1,718	1,996	1,924	2,033	2,061
Net Admission & Releases	30	-29	76	122	2	220	-109	-27	94	-141	-11	180	-11	36	27	15 Historical
Ending	612	583	659	781	783	1,003	894	867	961	820	809	989	978	1,014	1,041	1,056 Average
Non Bed	96	64	84	91	103	177	159	135	123	133	110	118	133	139	142	145 Percent
Total Incarcerated	516	519	575	690	680	826	735	732	838	687	699	871	845	875	899	911 Increase*
Annual Percent Increase	2.4%	0.6%	10.8%	20.0%	-1.4%	21.5%	-11.0%	-0.4%	14.5%	-18.0%	1.7%	24.6%	-3.0%	3.6%	2.7%	1.3% 3.1%

Historical Average Percent Increase covers the period 1996 through 2010

Historical and Foreca	ical and Forecast Admissions and Releases by Status FY 1999 to 2014  1999 2000 2001 2002 2003 2004 2005 2006 2007 2008  Inlator Actual																
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	
Parole Violator	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Fored	ast 1	Forecast			
Beginning	424	417	394	401	466	369	350	381	377	398	562	525	558	554	531	554	
Admissions																	
Parole	481	444	395	546	525	659	752	749	745	895	855	954	959	873	892	934	
Releases																	
Term	385	350	285	347	341	466	449	406	466	481	654	671	642	605	574	604	
Reinstated Parole	103	117	103	134	281	212	272	347	258	250	238	250	321	291	295	305	
Total_	488	467	388	481	622	678	721	753	724	731	892	921	963	896	869	909	ī
Net Admission & Releases	-7	-23	7	65	-97	-19	31	-4	21	164	-37	33	-4	-23	23	25	•
Ending	417	394	401	466	369	350	381	377	398	562	525	558	554	531	554	579	
Non Bed	243	243	208	209	181	170	180	155	159	183	179	188	194	186	194	203	Ī
Total Incarcerated	174	151	193	257	188	180	201	222	239	379	346	370	360	345	360	376	•
Annual Percent Increase	9%	-13%	28%	33%	-27%	-4%	12%	10%	8%	59%	-9%	7%	-3%	-4%	4%	4%	8.3%
<u>_</u>																	Historical
Total Incarcerated	4,928	5,479	5,908	6,261	6,274	6,822	7,037	7,449	7,820	7,817	7,736	7,965	8,302	8,641	9,028	9,398	Average
Non Bed	506	477	456	459	449	510	511	473	463	479	453	461	502	508	528		Percent
Total Beds Occupied	4,422	5,002	5,452	5,802	5,825	6,312	6,526	6,976	7,357	7,338	7,283	7,504	7,800	8,133	8,500	8,849	Increase*
Annual Percent Increase	10.6%	13.1%	9.0%	6.4%	0.4%	8.4%	3.4%	6.9%	5.5%	-0.3%	-0.7%	3.0%	3.9%	4.3%	4.5%	4.1%	5.7%
	422	580	450	350	23	487	214	450	381	-19	-55	221	296	333	367	349	
Probation																	
Beginning	7,693	7,771	7,821	8,165	8,939	10,022	10,855	11,872	12,741	13,118	13,552	13,793	13,740	13,933	14,192	14,561	
Admissions																	
New Commitments	2,098	1,924	2,089	2,189	2,501	2,575	2,778	2,886	2,860	2,715	2,828	2,696	2,808	2,879	2,937	2,995	
Successful Rider	1,005	1,056	1,056	1,125	1,260	1,429	1,663	1,756	1,508	1,665	1,459	1,468	1,740	1,682	1,777	1,803	
Total	3,103	2,980	3,145	3,314	3,761	4,004	4,441	4,642	4,368	4,380	4,287	4,164	4,548	4,561	4,714	4,798	
Releases																	
Revoked Probation	516	586	583	594	628	728	789	806	801	724	571	635	679	679	742	739	
Sentenced to Rider	487	486	518	551	569	791	754	877	868	855	773	941	971	932	1,011	1,008	
Discharged	2,022	1,858	1,700	1,395	1,481	1,652	1,881	2,090	2,322	2,367	2,702	2,641	2,705	2,691	2,592	2,651	
	3,025	2,930	2,801	2,540	2,678	3,171	3,424	3,773	3,991	3,946	4,046	4,217	4,355	4,302	4,345	4,398	•
Net Admission & Releases	78	50	344	774	1,083	833	1,017	869	377	434	241	-53	193	259	369		Historical
Ending	7,771	7,821	8,165	8,939	10,022	10,855		12,741	13,118	13,552	13,793			14,192	14,561		Average
Non Caseload	1,455	1,429	1,443	1,850	2,321	2,659	2,786	2,898	2,793	2,694	2,665	2,685	2,790	2,843	2,918		Percent
Probation Caseload	6,316	6,392	6,722	7,089	7,701	8,196	9,086	9,843	10,325	10,858	11,128		11,143	11,349	11,643		Increase*
Annual Percent Increase	-0.5%	1.2%	5.2%	5.5%	8.6%	6.4%	10.9%	8.3%	4.9%	5.2%	2.5%	-0.7%	0.8%	1.8%	2.6%	2.7%	

Historical Average Percent Increase covers the period 1996 through 2010

Historical and Forec	ast A	dmiss	ions a	and Re	elease	s by	Status	FY 1	999 to	2014							
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	
Parole	Actual	Fored	ast 1	Forecast													
Beginning	1,256	1,337	1,366	1,624	1,857	2,182	2,332	2,418	2,568	2,953	3,263	3,420	3,792	3,976	4,202	4,485	
Admissions																	
Paroled*	846	768	935	996	1,191	1,118	1,146	1,267	1,396	1,447	1,477	1,460	1,315	1,347	1,412	1,427	
Re-instated Violator	82	105	91	144	213	211	281	268	277	298	255	316	325	291	295	305	•
Total	928	873	1,026	1,140	1,404	1,329	1,427	1,535	1,673	1,745	1,732	1,776	1,640	1,638	1,707	1,732	
Releases																	
Parole Violator	493	449	397	544	523	662	751	732	738	883	852	946	958	873	892	934	
Discharged	354	395	371	363	556	517	590	653	550	552	723	458	498	539	532	491	•
Total	847	844	768	907	1,079	1,179	1,341	1,385	1,288	1,435	1,575	1,404	1,456	1,412	1,424	1,425	-
Net Admission & Releases	81	29	258	233	325	150	86	150	385	310	157	372	184	226	283		Historical
Ending	1,337	1,366	1,624	1,857	2,182	2,332	2,418	2,568	2,953	3,263	3,420	3,792	3,976	4,202	4,485	4,792	Average
Non Caseload	361	402	401	473	537	573	578	586	697	760	792	945	944	997	1,064	1,136	Percent
Parole Caseload	976	964	1,223	1,384	1,645	1,759	1,840	1,982	2,256	2,503	2,628	2,847	3,032	3,205	3,421	3,656	Increase
Annual Percent Increase	6.7%	-1.2%	26.9%	13.2%	18.9%	6.9%	4.6%	7.7%	13.8%	10.9%	5.0%	8.3%	6.5%	5.7%	6.7%	6.9%	11.4%
	0.400	0.40=	0 700	10 700	10.001	10.10=	11000	15.000	10.071	10.015	17.010	1= =00	17.000	10.001	10.010	10 ==0	1
Total Supervised	9,108	9,187	9,789	10,796	12,204	13,187	14,290	15,309	16,071	16,815	17,213	17,532	17,909	18,394	19,046	19,753	
Non Caseload	1,816	1,831	1,844	2,323	2,858	3,232	3,364	3,484	3,490	3,454	3,457	3,630	3,734	3,840	3,982	4,136	
Supervised Caseload	7,292	7,356	7,945	8,473	9,346	9,955	10,926	11,825	12,581	13,361	13,756	13,902	14,175	14,554	15,064	15,617	
Annual Percent Increase	0.4%	0.9%	8.0%	6.6%	10.3%	6.5%	9.8%	8.2%	6.4%	6.2%	3.0%	1.1%	2.0%	2.7%	3.5%	3.7%	6.2%
Total Incarcerated and Supe	rvised																
Incarcerated & Supervised	14,036	14,666	15,697	17,057	18,478	20,009	21,327	22,758	23,891	24,632	24,949	25,497	26,211	27,035	28,074	29,151	
Non Bed/Caseload	2,322	2,308	2,300	2,782	3,307	3,742	3,875	3,957	3,953	3,933	3,910	4,091	4,236	4,348	4,510	4,685	-
Total Beds & Caseload	11,714	12,358	13,397	14,275	15,171	16,267	17,452	18,801	19,938	20,699	21,039	21,406	21,975	22,687	23,564	24,466	-

Paroled\* includes values for offenders Paroled plus those transferred into Idaho on Interstate Compact

6.6%

6.3%

7.2%

7.3%

7.7%

6.0%

3.8%

8.4%

Historical Average Percent Increase covers the period 1996 through 2010

1.7%

2.7%

3.2%

3.9%

3.8%

6.0%

1.6%

4.0%

5.5%

**Annual Percent Increase** 

# **Methods**

A description of flow model methods used to forecast the offender population is included in this section. This section covers the FAC, an Overview of the Flow Model, the Flow Model Process, and Completion of the Forecast.

#### Idaho Criminal Justice Commission Population Forecast Advisory Committee

#### **Purpose**

The purpose of the Idaho Criminal Justice Commission Population Forecast Advisory Committee (PFAC) is to establish impartial and reasonable court commitment rates and status change rates with associated lengths of stay to be used in forecasting future offender populations. Committee involvement enhances the credibility, reliability, and usefulness of the forecast.

#### **Scope**

The FAC exercises oversight over all aspects of the forecast process. Its primary goal is to identify trends and policy changes that may impact admissions and oversee assumptions used to forecast offender population growth. The FAC meets to review historical patterns of supervision and incarceration and to establish the court commitment rates and status change rates with associated lengths of stay for the forecast period. The FAC does not consider construction or budgetary issues when preparing the forecast.

#### **Organization**

Mary Stohr, a professor from the Boise State University Department of Criminal Justice, served as chairperson for the FY 2011 forecast. The FAC reviewed historical data and staff recommendations and established court commitment rates, status change rates, and associated lengths of stay for the forecast. Decisions were made by consensus.

#### **FAC Membership**

Members of the Idaho Criminal Justice Commission form the core of the FAC and additional members are selected by the Chairman of the Idaho Criminal Justice Commission as the need arises. Consequently, the FAC benefits from the expertise of a wide spectrum of criminal justice system stakeholders. Members include representatives from a wide variety of organizations as well as at large members as indicated in the table below.

#### Idaho Criminal Justice Commission Population Forecast Advisory Committee Members for the FY 2010 Forecast

**Organization** 

#### **Committee Members**

Amy Aaron\*
Darrel Bolz\*
Dick Burns\*
Olivia Craven\*
Ann Cronin\*
Tim Fleming\*

Justice Joel Horton\*

Molly Huskey Mike Jorgenson\* Vaughn Killeen Brent Reinke\*, Chair

Scott Ronan\* Leon Smith\* Dr. Mary Stohr\* Josh Tewalt Jim Tibbs\*

Judge Ron Wilper\*

Idaho Sheriffs Association

Idaho State Legislature, Joint Finance and Commerce Committee

Idaho Legislative Services Offices

Idaho Commission of Pardons and Parole

Idaho State Police

Canyon County Prosecutor's Office

Idaho Supreme Court

Idaho State Appellate Public Defender

Idaho State Legislature
Idaho Sheriffs Association
Idaho Department of Correction

Idaho Supreme Court Idaho State Legislature Boise State University

Idaho Division of Financial Management

Boise City Council Idaho District Court

#### **Additional Attendees**

Wes Greer Carrie Parrish Maureen Shea

#### **Organization**

Idaho Commission of Pardons and Parole Idaho Office of Performance Evaluations Idaho Office of Performance Evaluations

#### Resources

IDOC provides research staff to assemble the model used to forecast offender populations and monitor the forecast's performance. The staff performs analyses of offender information to identify historical patterns in court commitments, status changes, and lengths of stay. They also highlight recent changes within those patterns. They provide technical assistance necessary to complete and evaluate the offender forecast. IDOC also provides administrative support for conducting FAC business pertaining to offender forecasts.

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<sup>\* -</sup> attended July 28, 2010 FAC meeting

#### **Meetings**

The FAC met on July 28, 2010 to review the prior year forecast performance, select court commitment rates, select status change rates and lengths of stay and discuss policy impacts. The FAC set the forecast rates and lengths of stay at the meeting. The completed forecast was presented to FAC in September.

#### **Forecast Preparation**

Based on the rates and lengths of stay set by the FAC, the staff prepares and revises the offender forecast each year. The forecast is made for four years beginning with the current fiscal year. A forecast period of four years was chosen because research indicates that the flow model process begins to function as a linear trend after that time. This happens because forecast court commitments are based Census Bureau population forecasts which are essentially linear and only a few status change lengths of stay exceed four years. As a result, the variations induced by historical actual commitment values tend to become smoothed into a linear pattern.

# **Flow Model Description**

#### **Forecast Methods**

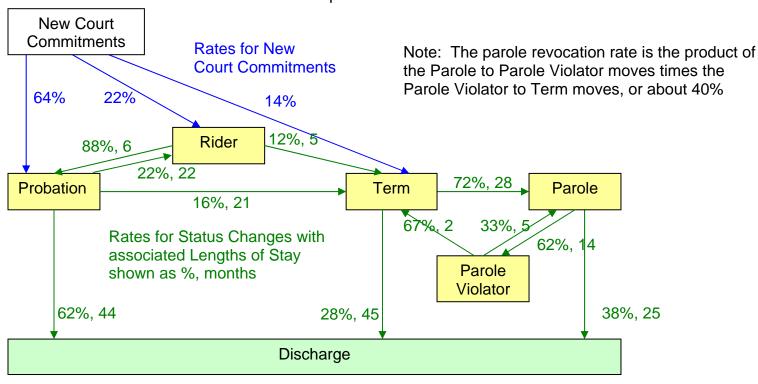
There are four methods commonly used in forecasting inmate population growth: mathematical, statistical, flow, and simulation. The mathematical model consists of averaging inmate growth over a given period of time and applying that average rate of growth to future periods. The statistical method uses trends to forecast future population based upon historical populations. The flow model and simulation models differ from the previous two methods by using both the number of offenders admitted and the number of offenders released (estimated using status change rates with associated lengths of stay) to forecast future populations. After reviewing the practices of several states of comparable size and proximity, IDOC staff determined that the most economical forecasting method would be the flow model. Some larger states utilize simulation models but that method was determined to be too costly.

#### **Flow Model Concept**

The flow model concept employs historical and forecast admissions by status and then moves offenders admitted to each status through the IDOC system based on historical rates of status change and their associated lengths of stay. The process is illustrated in the chart below. The chart shows the portion of New Commitments that go to each status and the portion that moves from each status to another status or are discharged. The chart below shows the rates and lengths of stay in months used in the 2011 forecast.

Flow of Offenders

Patterns of Court Commitments and Offender Flow through the Idaho Department of Correction



#### **New Court Commitments**

IDOC jurisdiction over offenders begins with a felony conviction and a court commitment to Probation, Rider, or Term. The FAC uses historical court commitment data to establish the rate at which offenders will be committed to the custody or supervision of the IDOC with a new sentence. This rate is used to calculate the number of new court commitments that will occur annually by status, crime group, and gender. Rates of status movement and lengths of stay, set by FAC, are then used to estimate how many offenders will move to a new status and when they will move.

#### **Cohorts**

Separate New Court Commitment forecasts are made for 12 different cohorts. Cohorts were established based on combinations of crime group and gender. All crimes are grouped into one of six crime groups: Alcohol, Assault, Drug, Murder and Manslaughter, Property, and Sex. Each crime group is separated by gender.

# **Flow Model Process**

#### **Method for Estimating New Court Commitments**

Forecast court commitments are estimated based on historical court commitments and the Idaho state population. Historical commitment data were grouped by commitment status, crime group, gender, and fiscal year. The commitment status types used for the model were Probation, Rider, and Term. The data cover fiscal years 2001 through 2010. Population data for both the historical and forecast period were derived from U.S. Census Bureau data. The age group 20 to 34 was selected for forecast purposes because this age group made up the largest portion of commitments and was the most highly correlated with commitment data. This population, grouped by gender was used to forecast new court commitments. Details of population growth can be found in Appendix 6.

Having established the population groups for new court commitments, the next task was to determine the historic rate of commitment for each cohort. To do this, staff divided the yearly commitments for each cohort by the appropriate population group value for each year to obtain an annual rate.

The historical annual commitment rates give the FAC a starting point to select a rate to use in the forecast. Staff calculated commitment rates based on a graduated weighted average method. The graduated weighted average was computed by incrementing the weight for each year's value when calculating the average. So 2001 has a weight of 1, 2002 a weight of 2, 2003 a weight of 3, and so on. This technique was preferred over the simple average because it assigns the most weight to the most recent values. The members of FAC considered these rates but did not limit themselves exclusively to this option. The FAC examined historic patterns to identify trends or significant patterns of change. The FAC also examined each crime group for non-statistical influences such as the impact of changes in law, the expansion of drug courts, or the impact a declining economy might have on property crimes. The FAC considered all these potential influences and then agreed on a court commitment rate for future years for each cohort. This year, they selected rates somewhat greater than the graduated weighted average for male commitments to Probation for Alcohol crimes. They selected rates lower than the graduated weighted average for male and female commitments to Probation for Drug crimes. They selected rates lower than the GWA for male commitments to Rider for Alcohol crimes, and rates higher for male commitments to Rider for Property crimes. They selected rates somewhat lower than the graduated weighted average for male acommitments to Term for Drug crimes. The graduated weighted average for the last 10 years' commitment rates was chosen for all other cohorts. Appendix 7 provides a chart illustrating male commitments to prison by year and crime and details for historical and forecast court commitment rates by crime group and gender, along with the FAC selected rate for each gender status combination.

After the court commitment rates were established, staff multiplied these rates by the population indicator group values for each forecast year to obtain future year commitments for each cohort. These values are incorporated into the model as "New Court Commitments" as indicated in the tables on pages 5 through 7.

#### **Status Change Rates**

The model uses historical status change rates to calculate how many Probationers will discharge (or revoke), how many Riders will go to Probation (or fail the Rider program and go to Term), how many Term offenders will parole (or discharge), and how many paroled offenders will discharge (or revoke). Status change rates for the model are based on historical averages. For this year's forecast the FAC chose to use Rider rates for FY 2008 through FY 2010, Probation rates for FY 2008 through FY 2010, Term rates for FY 2007 through FY 2010, Parole rates for FY 2007 through FY 2009, and Parole Violator rates for FY 2008 through FY 2010 to account for recognized changes in practices. Appendix 8 shows an illustration of the analysis used to select these periods.

#### **Length of Stay Calculation**

Historical length of stay prior to status change data were grouped by status change type, gender, and fiscal year. The data covered fiscal years 2001 through 2010. The data were then used to develop a length of stay profile for each combination of status change type and gender. These profiles enable us to estimate how long it will take offenders to "flow" through the system. The FAC selected length of stay patterns based on recent historical averages. Periods used for length of stay are similar to those used for status change rates. For the 2008 forecast the FAC elected to use the Rider rates for FY 2008 through FY 2010, Probation rates for FY 2008 through FY 2010, Term rates for FY 2008 through FY 2010. Staff calculated length of stay profiles for the following status changes:

Probation to discharge,
Probation failures to Rider,
Probation revocation to Term,
Rider to Probation,
Probation to discharge,
Parole to Parole Violator,
Parole Violator re-instated to Parole
Parole Violator revocation to Term
Parole to discharge

The length of stay profile by gender and crime group was then applied to estimate anticipated status changes for each cohort to determine the number of offenders that would change from one status to another, and eventually discharge, by month. The flow model then sums these estimates from each old status and into each new status. For example, an offender may enter Term incarceration from a new court commitment, as a failed Rider, from a revoked Probation, or from a revoked Parole. The Term offender may go to Parole or be discharged. The chart on page 11 shows the court commitment and status change rates and associated lengths of stay used in the FY 2010 forecast.

The model estimates the flow of existing offenders and new court commitments through each status change to their eventual discharge. The rates described in the Status Change Rates section are used to determine how many will move from one status to another and the length of stay profiles are used to determine when these status moves will occur.

To calculate the number of offenders at the end of each forecast year the model starts with the existing population for each status, adds the new admissions from each contributing status change type and new court commitments, and then subtracts the releases for each month. The result of this arithmetic process is the forecast for the end of the year. The tables on pages 5 through 7 are organized in this manner. Finally, since the forecast was not completed until the middle of August, staff corrected for actual monthly values through July. The FY 2011 forecast includes actual values for July and forecast monthly values for the rest of the forecast period.

# **Completing the Forecast**

#### Non-Bed and Non-Caseload Offenders

The model provides a forecast of offenders in Probation, Rider, Term, Parole, and Parole Violator status types. To complete the forecast, the number of offenders that will fall into Non-Bed or Non-Caseload categories is needed (definitions in Appendix 9). Non-Bed and Non-Caseload designations tend to change as a consequence of policy or programmatic decisions and can vary less predictably over time than other components of the model. This portion of the forecast is prepared separately based on historical patterns. These offenders are an important part of the completed model. The previously described portions of the model provide the total number of offenders by status. To complete the forecast, Non-Bed offenders are subtracted from the total incarcerated to determine how many will be under direct IDOC custody and Non-Caseload offenders are subtracted from the total supervised to determine how many will be directly supervised by Community Corrections. This gives the total number of beds required in Idaho prisons and the total caseload for Community Corrections. Policy decisions can dramatically impact Non-Bed and Non-Caseload numbers. Historic volatility in this data results in diminished confidence concerning what might happen with this Non-Caseload group. If the estimate for this group is too high the forecast for Probation will be too low, and vice versa.

#### **Tracking the Accuracy of the Forecast**

The forecast performance will be monitored monthly. IDOC staff determine the variance between forecast population and actual population each month and distribute the findings to members of the FAC and other interested stakeholders. This method of monthly analysis allows early detection of changes in historical patterns.

#### Factors That Influence Forecast Accuracy

Abrupt changes from historical patterns generally have adverse effects on forecast accuracy. In FY 2008 and 2009, the incarcerated offender population experienced three such incidents. The first was a dramatic decline in court commitments to all statuses. This decline was traced to a reduction in reported crime in Idaho. The second was a collaborative effort of IDOC and the courts to find community based alternatives to probation revocations. The final influence was the perpetuation of Parole Commission's accelerated paroles. Together, these three influences completely offset all anticipated growth in the incarcerated offender population. All of these influences appear to be permanent changes, each with an ongoing departure from previous historical patterns, so they have been incorporated into the forecast as the newly emergent pattern for their respective components of the forecast.

IDOC is recently implemented the Pathways offender programming scheme, intended to improve the efficiency of programming and education endeavors with the ultimate goal of paroling offenders sooner and reducing recidivism. The Legislature occasionally passes new laws that have substantial impacts on what crimes will result in imprisonment and/or how long offenders will be imprisoned. The new CAPP facility, along with new legislation creating a Rider TC program (along with other changes in Rider sentencing possibilities), is expected to affect the rate of Rider commitments. Other entities such as the courts and the Parole Commission also occasionally implement new methods to improve public safety. Finally, there may be other influences, not yet known to the FAC or Staff, which could affect some part of the correctional system process. Staff and FAC members will monitor admissions and releases for each status for identifiable changes from historical patterns with the expectation that new influences will be incorporated into future forecasts as a change in court commitment rates, status change rates, or lengths of stay.

# Appendix 1 Historical and Forecast Admissions and Releases by Status and Fiscal Year Male Offenders FY 1999 to 2014

	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Term	Actual	Actual	Actual	Actual	Actual	Actual	Fore	cast	Fore	cast						
Beginning	3,283	3,639	4,173	4,459	4,577	4,678	4,988	5,221	5,610	5,850	5,800	5,814	5,836	6,128	6,406	6,728
Admissions																
New Commitments	496	544	581	536	606	588	573	678	623	523	498	513	581	586	599	609
Revoked Probation	456	494	503	478	520	617	679	699	668	584	476	530	555	552	610	607
Revoked Parole	358	327	259	310	332	413	359	395	416	430	599	620	577	550	523	542
Failed Rider	129	143	139	106	128	122	147	169	220	212	199	177	215	206	220	222
Total <sup>–</sup>	1,439	1,508	1,482	1,430	1,586	1,740	1,758	1,941	1,927	1,749	1,772	1,840	1,928	1,894	1,952	1,980
Releases																
Parole	720	622	804	815	944	884	937	1,010	1,136	1,244	1,236	1,268	1,151	1,168	1,208	1,225
Discharged	363	352	392	497	541	546	588	542	551	555	522	550	485	448	422	452
Total	1,083	974	1,196	1,312	1,485	1,430	1,525	1,552	1,687	1,799	1,758	1,818	1,636	1,616	1,630	1,677
Net Admission & Releases	356	534	286	118	101	310	233	389	240	-50	14	22	292	278	322	303 Historical
Ending	3,639	4,173	4,459	4,577	4,678	4,988	5,221	5,610	5,850	5,800	5,814	5,836	6,128	6,406	6,728	7,031 Average
Non Bed	161	156	148	145	149	146	148	162	158	147	150	140	158	165	173	182 Percent
Total Incarcerated	3,478	4,017	4,311	4,432	4,529	4,842	5,073	5,448	5,692	5,653	5,664	5,696	5,970	6,241	6,555	6,849 Increase*
Annual Percent Increase	11.2%	15.5%	7.3%	2.8%	2.2%	6.9%	4.8%	7.4%	4.5%	-0.7%	0.2%	0.6%	4.8%	4.5%	5.0%	4.5% 6.4%
Rider																
Beginning	483	500	463	517	609	602	770	675	629	751	645	626	782	785	814	834
Admissions																
New Commitments	561	558	604	629	639	738	702	803	803	763	738	775	825	835	851	867
Failed Probation	383	385	424	428	461	637	611	663	669	666	612	731	779	751	818	816
Total -	944	943	1,028	1,057	1,100	1,375	1,313	1,466	1,472	1,429	1,350	1,506	1,604	1,586	1,669	1,683
Releases																
Probation	798	837	839	853	979	1,082	1,293	1,343	1,130	1,322	1,170	1,173	1,386	1,351	1,429	1,452
Term	129	143	135	112	128	125	115	169	220	213	199	177	215	206	220	222
Total	927	980	974	965	1,107	1,207	1,408	1,512	1,350	1,535	1,369	1,350	1,601	1,557	1,649	1,674
Net Admission & Releases	17	-37	54	92	-7	168	-95	-46	122	-106	-19	156	3	29	20	9 Historical
Ending -	500	463	517	609	602	770	675	629	751	645	626	782	785	814	834	843 Average
Non Bed	85	54	72	76	90	149	126	99	100	115	101	96	113	119	121	123 Percent
Total Incarcerated	415	409	445	533	512	621	549	530	651	530	525	686	672	695	713	720 Increase*
Annual Percent Increase	1.2%	-1.4%	8.8%	19.8%	-3.9%	21.3%	-11.6%	-3.5%	22.8%	-18.6%	-0.9%	30.7%	-2.0%	3.4%	2.6%	1.0% 2.6%
							Historica	l Average	e Percen	t Increas	e covers	the perio	od 1996	through 2	2010	
								9						3	-	

Male Offenders FY 19	99 to	2014															
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	
Parole Violator	Actual	Fore	cast	Fore	cast												
Beginning	402	399	369	384	438	336	310	335	335	362	522	480	502	511	488	512	
Admissions																	
Parole	449	398	363	498	465	575	661	646	674	816	768	856	880	794	818	845	
Releases																	
Term	353	323	253	321	306	413	397	336	412	424	595	618	577	550	523	542	
Reinstated Parole	99	105	95	123	261	188	239	310	235	232	215	216	294	267	271	281	
Total _	452	428	348	444	567	601	636	646	647	656	810	834	871	817	794	823	
Net Admission & Releases	-3	-30	15	54	-102	-26	25	0	27	160	-42	22	9	-23	24	22	
Ending	399	369	384	438	336	310	335	335	362	522	480	502	511	488	512	534	
Non Bed	232	228	199	199	162	150	159	135	146	166	160	163	177	169	177	185	
Total Incarcerated	167	141	185	239	174	160	176	200	216	356	320	339	334	319	335	349	
Annual Percent Increase	11.3%	-15.6%	31.2%	29.2%	-27.2%	-8.0%	10.0%	13.6%	8.0%	64.8%	-10.1%	5.9%	-1.5%	-4.5%	5.0%	4.2%	8.5%
																	Historical
Total Incarcerated	4,538	5,005	5,360	5,624	5,616	6,068	6,231	6,574	6,963	6,967	6,920	7,120	7,424	7,708	8,074		Average
Non Bed	478	438	419	420	401	445	433	396	404	428	411	399	448	453	471		Percent
Total Beds Occupied	4,060	4,567	4,941	5,204	5,215	5,623	5,798	6,178	6,559	6,539	6,509	6,721	6,976	7,255	7,603	7,918	Increase*
Annual Percent Increase	10.1%	12.5%	8.2%	5.3%	0.2%	7.8%	3.1%	6.6%	6.2%	-0.3%	-0.5%	3.3%	3.8%	4.0%	4.8%	4.1%	5.6%
Probation																	
Beginning	5,969	5,972	5,917	6,159	6,732	7,481	8,006	8,681	9,242	9,505	9,943	10,170	10,225	10,267	10,369	10,524	
Admissions																	
New Commitments	1,589	1,402	1,548	1,597	1,802	1,819	2,004	2,009	2,079	2,019	2,076	2,017	2,075	2,129	2,173	2,216	
Successful Rider	788	830	834	884	992	1,118	1,287	1,353	1,122	1,309	1,157	1,136	1,382	1,351	1,429	1,452	
Total	2,377	2,232	2,382	2,481	2,794	2,937	3,291	3,362	3,201	3,328	3,233	3,153	3,457	3,480	3,602	3,668	
Releases																	
Revoked Probation	456	494	505	479	520	617	684	702	667	586	476	529	538	535	598	595	
Sentenced to Rider	374	376	397	412	440	603	578	642	667	660	610	731	776	751	818	816	
Discharged	1,544	1,417	1,238	1,017	1,085	1,192	1,354	1,457	1,604	1,644	1,920	1,838	2,101	2,092	2,031	2,040	
Total	2,374	2,287	2,140	1,908	2,045	2,412	2,616	2,801	2,938	2,890	3,006	3,098	3,415	3,378	3,447	3,451	
Net Admission & Releases	3	-55	242	573	749	525	675	561	263	438	227	55	42	102	155	217	Historical
Ending	5,972	5,917	6,159	6,732	7,481	8,006	8,681	9,242	9,505	9,943	10,170	10,225	10,267	10,369	10,524	10,741	Average
Non Caseload	1,203	1,136	1,149	1,452	1,816	2,073	2,140	2,214	2,150	2,125	2,093	2,114	2,187	2,214	2,254	2.306	Percent

Historical Average Percent Increase covers the period 1996 through 2010

8,077

3.3%

8,111

0.4%

8,080

-0.4%

8,155

0.9%

8,270

1.4%

4,769

-2.3%

4,781

0.3%

5,010

4.8%

5,280

5.4%

5,665

7.3%

5,933

4.7%

6,541

10.2%

7,028

7.4%

7,355

4.7%

7,818

6.3%

**Probation Caseload** 

**Annual Percent Increase** 

8,435 Increase\*

2.0%

4.6%

#### Male Offenders FY 1999 to 2014

**Total Beds & Caseload** 

Annual Percent Increase

	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	
Parole	Actual	Fore	cast	Fore	cast												
Beginning	1,146	1,199	1,215	1,434	1,623	1,890	2,004	2,075	2,203	2,517	2,797	2,925	3,232	3,412	3,616	3,837	
Admissions																	
Paroled*	757	672	818	864	1,006	945	977	1,085	1,180	1,252	1,260	1,268	1,151	1,168	1,208	1,225	
Re-instated Violator	78	96	84	135	195	189	250	234	256	278	231	274	298	267	271	281	
Total	835	768	902	999	1,201	1,134	1,227	1,319	1,436	1,530	1,491	1,542	1,449	1,435	1,479	1,506	
Releases																	
Parole Violator	459	403	365	498	463	581	661	631	667	804	764	848	880	794	818	845	
Discharged	323	349	318	312	471	439	495	560	455	446	599	387	389	437	440	395	
Total	782	752	683	810	934	1,020	1,156	1,191	1,122	1,250	1,363	1,235	1,269	1,231	1,258	1,240	
Net Admission & Releases	53	16	219	189	267	114	71	128	314	280	128	307	180	204	221	266	Historical
Ending	1,199	1,215	1,434	1,623	1,890	2,004	2,075	2,203	2,517	2,797	2,925	3,232	3,412	3,616	3,837	4,103	Average
Non Caseload	339	379	377	437	494	530	533	530	635	691	717	854	862	912	970	1,036	Percent
Parole Caseload	860	836	1,057	1,186	1,396	1,474	1,542	1,673	1,882	2,106	2,208	2,378	2,550	2,704	2,867	3,067	Increase*
Annual Percent Increase	4.8%	-2.8%	26.4%	12.2%	17.7%	5.6%	4.6%	8.5%	12.5%	11.9%	4.8%	7.7%	7.2%	6.0%	6.0%	7.0%	10.5%
_				129	210	78	68	131	209	224	102	170	172	154	163	200	
Total Supervised	7,171	7,132	7,593	8,355	9,371	10,010	10,756	11,445	12,022	12,740	13,095	13,457	13,679	13,985	14,361	14,844	
Non Caseload	1,542	1,515	1,526	1,889	2,310	2,603	2,673	2,744	2,785	2,816	2,810	2,968	3,049	3,126	3,224	3,342	
Supervised Caseload	5,629	5,617	6,067	6,466	7,061	7,407	8,083	8,701	9,237	9,924	10,285	10,489	10,630	10,859	11,137	11,502	
Annual Percent Increase	-1.3%	-0.2%	8.0%	6.6%	9.2%	4.9%	9.1%	7.6%	6.2%	7.4%	3.6%	2.0%	1.3%	2.2%	2.6%	3.3%	5.6%
Total Incarcerated and Supery	/ised																
Incarcerated & Supervised	11,709	12,137	12,953	13,979	14,987	16,078	16,987	18,019	18,985	19,707	20,015	20,577	21,103	21,693	22,435	23,252	
Non Bed/Caseload	2,020	1,953	1,945	2,309	2,711	3,048	3,106	3,140	3,189	3,244	3,221	3,367	3,497	3,579	3,695	3,832	

14,879

7.2%

15,796

6.2%

16,463

4.2%

16,794

2.0%

17,210

2.5%

17,606

2.3%

13,030

6.1%

13,881

6.5%

12,276

5.2%

Paroled\* includes values for offenders Paroled plus those transferred into Idaho on Interstate Compact

11,670

6.0%

11,008

8.1%

9,689 10,184

5.1%

3.2%

18,114

2.9%

18,740

3.5%

19,420

3.6%

5.5%

Appendix 2: Historical and Forecast Admissions and Releases by Status and Fiscal Year Female Offender FY 1999 to 2014

	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	
Term	Actual		Forecast														
Beginning	217	260	329	389	437	444	481	541	595	611	635	588	582	642	690	705	
Admissions																	
New Commitments	37	40	70	62	56	63	68	59	54	50	48	47	57	56	59	59	
Revoked Probation	60	92	78	115	108	111	109	104	134	139	95	106	124	127	132	132	
Revoked Parole	34	27	32	26	35	53	77	70	54	57	59	53	65	55	51	62	
Failed Rider	19	16	22	17	26	19	25	55	36	30	26	34	36	36	36	36	
Total	150	175	202	220	225	246	279	288	278	276	228	240	282	274	278	289	
Releases																	
Parole	80	82	101	120	172	167	167	170	194	185	212	191	164	179	204	202	
Discharged	27	24	41	52	46	42	52	64	68	67	63	55	58	47	59	60	
Total	107	106	142	172	218	209	219	234	262	252	275	246	222	226	263	262	
Net Admission & Releases	43	69	60	48	7	37	60	54	16	24	-47	-6	60	48	15	27 H	Historical
Ending	260	329	389	437	444	481	541	595	611	635	588	582	642	690	705	732 A	Average
Non Bed	6	14	16	14	16	17	24	21	23	16	14	15	17	18	19		Percent
Total Incarcerated	254	315	373	423	428	464	517	574	588	619	574	567	625	672	686	713 lı	ncrease*
Annual Percent Increase	22%	24%	18%	13%	1%	8%	11%	11%	2%	5%	-7%	-1%	10%	8%	2%	4%	11.3%
Rider																	
Beginning	99	112	120	142	172	181	233	219	238	210	175	183	207	193	200	207	
Admissions																	
New Commitments	136	137	141	138	168	189	214	238	193	157	175	182	186	193	198	201	
Failed Probation	115	115	125	149	137	193	175	238	201	194	163	210	195	181	193	192	
Total	251	252	266	287	305	382	389	476	394	351	338	392	381	374	391	393	
Releases																	
Probation	219	228	222	240	270	310	347	402	386	357	304	334	359	331	348	351	
Term	19	16	22	17	26	20	56	55	36	29	26	34	36	36	36	36	
Total	238	244	244	257	296	330	403	457	422	386	330	368	395	367	384	387	
Net Admission & Releases	13	8	22	30	9	52	-14	19	-28	-35	8	24	-14	7	7	6 H	listorical
Ending	112	120	142	172	181	233	219	238	210	175	183	207	193	200	207	213 A	verage
Non Bed	11	10	12	15	13	28	33	36	23	18	9	22	20	20	21	22 F	Percent
Total Incarcerated	101	110	130	157	168	205	186	202	187	157	174	185	173	180	186	191 lı	ncrease*
Annual Percent Increase	7%	9%	18%	21%	7%	22%	-9%	9%	-7%	-16%	11%	6%	-6%	4%	3%	3%	6.5%

Historical Average Percent Increase covers the period 1996 through 2010

#### Female Offender FY 1999 to 2014

	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	
Parole Violator	Actual	Fore		Forecast													
Beginning	22	18	25	17	28	33	40	46	42	36	40	45	56	43	43	42	
Admissions																	
Parole	32	46	32	48	60	84	91	103	71	79	87	98	79	79	74	89	
Releases																	
Term	32	27	32	26	35	53	52	70	54	57	59	53	65	55	51	62	
Reinstated Parole	4	12	8	11	20	24	33	37	23	18	23	34	27	24	24	24	
Total	36	39	40	37	55	77	85	107	77	75	82	87	92	79	75	86	
Net Admission & Releases	-4	7	-8	11	5	7	6	-4	-6	4	5	11	-13	0	-1	3	
Ending	18	25	17	28	33	40	46	42	36	40	45	56	43	43	42	45	
Non Bed	11	15	9	10	19	20	21	20	13	17	19	25	17	17	17	18	
Total Incarcerated	7	10	8	18	14	20	25	22	23	23	26	31	26	26	25	27	
Annual Percent Increase	-22%	43%	-20%	125%	-22%	43%	25%	-12%	5%	0%	13%	19%	-16%	0%	-4%	8%	15.0%
																	Historical
Total Incarcerated	390	474	548	637	658	754	806	875	857	850	816	845	878	933	954	990	Average
Non Bed	28	39	37	39	48	65	78	77	59	51	42	62	54	55	57	59	Percent
Total Beds Occupied	362	435	511	598	610	689	728	798	798	799	774	783	824	878	897	931	Increase*
Annual Percent Increase	16.4%	20.2%	17.5%	17.0%	2.0%	13.0%	5.7%	9.6%	0.0%	0.1%	-3.1%	1.2%	5.2%	6.6%	2.2%	3.8%	9.6%
	51	73	76	87	12	79	39	70	0	1	-25	9	41	54	19	34	
Probation																	
Beginning	1,724	1,799	1,904	2,006	2,207	2,541	2,849	3,191	3,499	3,613	3,609	3,623	3,515	3,666	3,823	4,037	
Admissions																	
New Commitments	509	522	541	592	699	756	774	877	781	696	752	679	733	750	764	779	
Successful Rider	217	226	222	241	268	311	376	403	386	356	302	332	358	331	348	351	
Total	726	748	763	833	967	1,067	1,150	1,280	1,167	1,052	1,054	1,011	1,091	1,081	1,112	1,130	
Releases																	
Revoked Probation	60	92	78	115	108	111	105	104	134	138	95	106	141	144	144	144	
Sentenced to Rider	113	110	121	139	129	188	176	235	201	195	163	210	195	181	193	192	
Discharged	478	441	462	378	396	460	527	633	718	723	782	803	604	599	561	611	
Total	651	643	661	632	633	759	808	972	1,053	1,056	1,040	1,119	940	924	898	947	
Net Admission & Releases	75	105	102	201	334	308	342	308	114	-4	14	-108	151	157	214		Historical
Ending	1,799	1,904	2,006	2,207	2,541	2,849	3,191	3,499	3,613	3,609	3,623	3,515	3,666	3,823	4,037		Average
Non Caseload	252	293	294	398	505	586	646	684	643	569	572	571	603	629	664		Percent
Probation Caseload	1,547	1,611	1,712	1,809	2,036	2,263	2,545	2,815	2,970	3,040	3,051	2,944	3,063	3,194	3,373		Increase*
Annual Percent Increase	5.7%	4.1%	6.3%	5.7%	12.5%	11.1%	12.5%	10.6%	5.5%	2.4%	0.4%	-3.5%	4.0%	4.3%	5.6%	4.5%	7.7%
Annual Fercent increase	3.7 /0	4.170	0.576	3.7 /0	12.570	11.1/0	12.5/0	10.076	3.376	2.4/0	0.4 /6	-3.376	4.0 /6	4.5 /0	3.076	4.5 /6	1.1 /0

Historical Average Percent Increase covers the period 1996 through 2010

#### Female Offender FY 1999 to 2014

	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	
Parole	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Fore	cast	Forecast			
Beginning	110	138	151	190	234	292	328	343	365	436	466	495	560	564	586	648	
Admissions																	
Paroled*	89	96	117	132	185	173	169	182	216	195	217	192	164	179	204	202	
Re-instated Violator	4	9	7	9	18	22	31	34	21	20	24	42	27	24	24	24	_
Total	93	105	124	141	203	195	200	216	237	215	241	234	191	203	228	226	
Releases																	
Parole Violator	34	46	32	46	60	81	90	101	71	79	88	98	78	79	74	89	
Discharged	31	46	53	51	85	78	95	93	95	106	124	71	109	102	92	96	_
Total	65	92	85	97	145	159	185	194	166	185	212	169	187	181	166	185	_
Net Admission & Releases	28	13	39	44	58	36	15	22	71	30	29	65	4	22	62	41	Historical
Ending	138	151	190	234	292	328	343	365	436	466	495	560	564	586	648	689	Average
Non Caseload	22	23	24	36	43	43	45	56	62	69	75	91	82	85	94	100	Percent
Parole Caseload	116	128	166	198	249	285	298	309	374	397	420	469	482	501	554	589	Increase*
Annual Percent Increase	23.4%	10.3%	29.7%	19.3%	25.8%	14.5%	4.6%	3.7%	21.0%	6.1%	5.8%	11.7%	2.8%	3.9%	10.6%	6.3%	16.3%
			0.100	0.444		<u> </u>	0 = 0 1	0.004	1 0 10		4 4 4 9	4 0==	1 000	1 100	1 00=	4 000	ī
Total Supervised	1,937	2,055	2,196	2,441	2,833	3,177	3,534	3,864	4,049	4,075	4,118	4,075	4,230	4,409	4,685	4,909	
Non Caseload	274	316	318	434	548	629	691	740	705	638	647	662	685	714	758	794	•
Supervised Caseload	1,663	1,739	1,878	2,007	2,285	2,548	2,843	3,124	3,344	3,437	3,471	3,413	3,545	3,695	3,927	4,115	
Annual Percent Increase	6.8%	4.6%	8.0%	6.9%	13.9%	11.5%	11.6%	9.9%	7.0%	2.8%	1.0%	-1.7%	3.9%	4.2%	6.3%	4.8%	8.4%
Total Incarcerated and Sup	ervised	ı															
Incarcerated & Supervised	2,327	2,529	2,744	3,078	3,491	3,931	4,340	4,739	4,906	4,925	4,934	4,920	5,108	5,342	5,639	5,899	
Non Bed/Caseload	302	355	355	473	596	694	769	817	764	689	689	724	739	769	815	853	
Total Beds & Caseload	2,025	2,174	2,389	2,605	2,895	3,237	3,571	3,922	4,142	4,236	4,245	4,196	4,369	4,573	4,824	5,046	_
Annual Percent Increase	8.4%	7.4%	9.9%	9.0%	11.1%	11.8%	10.3%	9.8%	5.6%	2.3%	0.2%	-1.2%	4.1%	4.7%	5.5%	4.6%	8.6%

Paroled\* includes values for offenders Paroled plus those transferred into Idaho on Interstate Compact

# Appendix 3: Forecast Admissions and Releases by Month and Status for FY 2011

					Monthly A	Admissior	ns and R	eleases				
Term	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
Admissions		· ·	•							•	•	
New Commitments	59	52	49	54	51	51	54	49	58	54	52	55
Revoked Probation	58	53	56	55	56	59	59	62	57	55	56	53
Revoked Parole	66	57	51	47	47	51	52	54	56	55	54	52
Failed Rider	19	21	22	22	23	23	22	20	19	20	20	20
Total Admissions	202	183	178	178	177	184	187	185	190	184	182	180
Releases												
Paroled	97	111	116	121	120	114	111	106	106	100	100	113
Discharged	54	41	41	42	44	47	46	48	49	44	44	43
Total Releases	151	152	157	163	164	161	157	154	155	144	144	156
Net Admissions/Releases	51	31	21	15	13	23	30	31	35	40	38	24
Beginning	6,418	6,469	6,500	6,521	6,536	6,549	6,572	6,602	6,633	6,668	6,708	6,746
Net Admission & Releases	51	31	21	15	13	23	30	31	35	40	38	24
Ending	6,469	6,500	6,521	6,536	6,549	6,572	6,602	6,633	6,668	6,708	6,746	6,770
Non Bed	161	174	180	181	173	164	170	168	169	176	175	175
Net Term	6,308	6,326	6,341	6,355	6,376	6,408	6,432	6,465	6,499	6,532	6,571	6,595
Rider												
Admissions												
New Commitments	85	86	76	78	78	80	84	78	95	94	89	88
Failed Probation	126	76	75	76 76	81	81	85	76 77	75	76	72	74
Total	211	162	151	154	159	161	169	155	170	170	161	162
Releases	211	102	131	134	100	101	103	100	170	170	101	102
Probation	123	138	147	156	153	163	160	153	136	135	138	143
Term	123	21	22	22	23	23	22	20	19	20	20	20
Total	142	159	169	178	176	186	182	173	155	155	158	163
Net Admission & Releases	69	3	-18	-24	-17	-25	-13	-18	15	15	3	-1
Beginning	989	1,058	1,061	1,043	1,019	1,002	977	964	946	961	976	979
Net Admission & Releases	69	1,058	-18	-24	-17	-25	-13	-18	15	15	3	
Ending	1,058	1,061	1,043	1,019	1,002	977	964	946	961	976	979	-1 978
Non Bed	1,036	1,061	1,043	1,019	1,002	132	143	141	130	132	137	133
INOH DEU	120	17.1	103	143	140	132	143	141	130	102	101	
Net Rider	932	890	880	874	854	845	821	805	831	844	842	845

# **Appendix 3 Continued**

					Monthly	Admissio	ns and R	eleases				
Parole Violator	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
Admissions												
Parole	79	78	82	84	86	79	78	79	84	83	75	72
Releases												
Term	66	57	51	47	47	51	52	54	56	55	54	52
Reinstated Parole	26	24	25	26	27	28	28	27	26	27	27	27
Discharged	3	0	0	0	0	0	0	0	0	0	0	0
Total	95	81	76	73	74	79	80	81	82	82	81	79
Net Admission & Releases	-16	-3	6	11	12	0	-2	-2	2	1	-6	-7
Beginning	558	542	539	545	556	568	568	566	564	566	567	561
Net Admission & Releases	-16	-3	6	11	12	0	-2	-2	2	1	-6	-7
Ending	542	539	545	556	568	568	566	564	566	567	561	554
Non Bed	181	200	204	214	213	211	205	203	195	206	205	194
Net Parole Violator	361	339	341	342	355	357	361	361	371	361	356	360
Net Incarcerations	7,601	7,555	7,562	7,571	7,585	7,610	7,614	7,631	7,701	7,737	7,769	7,800
Probation												
Admissions												
New Commitments	209	230	227	243	225	234	237	214	258	246	246	239
Successful Rider	118	138	147	156	153	163	160	153	136	135	138	143
Total	327	368	374	399	378	397	397	367	394	381	384	382
Releases												
Revoked Probation	58	53	56	55	56	59	59	62	57	55	56	53
RevRJ	123	76	75	76	81	81	85	77	75	76	72	74
Discharged	213	212	216	224	224	228	241	240	227	234	225	221
Total_	394	341	347	355	361	368	385	379	359	365	353	348
Net Admission & Releases	-67	27	27	44	17	29	12	-12	35	16	31	34
Beginning	13,740	13,673	13,700	13,727	13,771	13,788	13,817	13,829	13,817	13,852	13,868	13,899
Net Admission & Releases	-67	27	27	44	17	29	12	-12	35	16	31	34
Ending	13,673	13,700	13,727	13,771	13,788	13,817	13,829	13,817	13,852	13,868	13,899	13,933
Non Caseload	2,683	2,834	2,852	2,867	2,853	2,825	2,802	2,808	2,792	2,780	2,800	2,790
Net Probation Caseload	10,990	10,866	10,875	10,904	10,935	10,992	11,027	11,009	11,060	11,088	11,099	11,143

# **Appendix 3 Continued**

					Monthly	Admissio	ns and R	teleases				
Parole	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
Admissions												
Paroled	97	111	116	121	120	114	111	106	106	100	100	113
Re-instated Violator	33	24	25	26	27	28	28	27	26	27	27	27
Total	130	135	141	147	147	142	139	133	132	127	127	140
Releases												
Parole Violator	78	78	82	84	86	79	78	79	84	83	75	72
Discharged	5	43	41	45	46	45	44	46	41	46	47	49
Total	83	121	123	129	132	124	122	125	125	129	122	121
Net Admission & Releases	47	14	18	18	15	18	17	8	7	-2	5	19
Beginning	3,792	3,839	3,853	3,871	3,889	3,904	3,922	3,939	3,947	3,954	3,952	3,957
Net Admission & Releases	47	14	18	18	15	18	17	8	7	-2	5	19
Ending	3,839	3,853	3,871	3,889	3,904	3,922	3,939	3,947	3,954	3,952	3,957	3,976
Non Caseload	976	892	900	907	911	929	933	947	945	933	933	944
Net Parole Caseload	2,863	2,961	2,971	2,982	2,993	2,993	3,006	3,000	3,009	3,019	3,024	3,032
Net CC Caseload	13,853	13,827	13,846	13,886	13,928	13,985	14,033	14,009	14,069	14,107	14,123	14,175
Net Bed and Caseload	21,454	21,382	21,408	21,457	21,513	21,595	21,647	21,640	21,770	21,844	21,892	21,975

Appendix 4: Forecast Admissions and Releases for Males by Month and Status for FY 2011

May   May	• •					Monthly /	Admissio	ns and R	eleases				
New Commitments	Term	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
Revoked Probation Revoked Parole         49         41         44         43         46         50         49         53         47         45         45         43         43         48         42         42         41         45         46         50         52         51         50         47           Revoked Parole         16         18         19         17	Admissions												
Revoked Parole Revoked Rider         63         48         42         42         41         45         46         50         52         51         50         47           Revoked Rider         16         18         19         19         20         20         19         17         16         17         17         17           Total Admissions         181         154         150         153         154         160         164         165         167         163         160         157           Releases         Paroled         88         95         103         106         106         97         95         90         92         86         90         103           Discharged         48         37         36         37         39         42         41         43         44         39         40         39           Total Releases         136         132         139         143         145         139         136         133         136         125         130         145           Net Admissions/Releases         5,836         5,881         5,903         5,914         5,924         5,933         5,954         5,982	New Commitments	53	47	45	49	47	45	50	45	52	50	48	50
Revoked Rider   16	Revoked Probation	49	41	44	43	46	50	49	53	47	45	45	43
Releases	Revoked Parole	63	48	42	42	41	45	46	50	52	51	50	47
Releases         Paroled         88         95         103         106         106         97         95         90         92         86         90         103           Discharged         48         37         36         37         39         42         41         43         44         39         40         39           Total Releases         136         132         139         143         145         139         136         133         136         125         130         142           Net Admissions/Releases         45         22         11         10         9         21         28         32         31         38         30         15           Beginning Net Admissions/Releases         45         22         11         10         9         21         28         32         31         38         30         15           Ending Non Bed         146         158         162         164         156         148         152         152         151         159         157         157         158         152         159         157         157         158         152         159         5,952         5,960         5,806	Revoked Rider	16	18	19	19	20	20	19	17	16	17	17	17
Paroled Discharged Discharged Discharged Log Discharged Discharged All All All All All All All All All Al	Total Admissions	181	154	150	153	154	160	164	165	167	163	160	157
Discharged   136   132   139   143   145   139   136   133   136   125   130   142     Net Admissions/Releases   45   22   11   10   9   21   28   32   31   38   30   15     Beginning   5,836   5,881   5,903   5,914   5,924   5,933   5,954   5,982   6,014   6,045   6,083   6,113     Net Admissions/Releases   45   22   11   10   9   21   28   32   31   38   30   15     Ending   5,881   5,893   5,914   5,924   5,933   5,954   5,982   6,014   6,045   6,083   6,113     Non Bed   146   158   162   164   156   148   152   152   151   159   157   158     Net Term   5,735   5,745   5,752   5,760   5,777   5,806   5,830   5,862   5,894   5,924   5,956   5,970      Rider   Admissions   74   70   60   62   63   64   68   64   77   77   73   73     Failed Probation   100   61   60   61   64   63   67   62   62   62   58   59      Releases   Probation   99   110   117   123   120   129   128   123   108   107   109   113     Term   16   18   19   19   20   20   19   17   16   17   17   17   17      Releases   Probation Releases   59   3   146   149   147   140   124   124   126   130      Net Admissions Releases   59   3   146   88   809   796   774   762   748   763   778   783   783      Relation   100   140   134   116   122   110   110   110   110   110   115	Releases												
Total Releases         136         132         139         143         145         139         136         133         136         125         130         142           Net Admissions/Releases         45         22         11         10         9         21         28         32         31         38         30         15           Beginning         5,836         5,881         5,903         5,914         5,924         5,933         5,954         5,982         6,014         6,045         6,083         6,113           Net Admissions/Releases         45         22         11         10         9         21         28         32         31         38         30         15           Ending         5,881         5,903         5,914         5,924         5,933         5,954         5,982         6,014         6,045         6,083         6,113         6,128           Non Bed         146         158         162         164         156         148         152         151         159         157         158           Net Term         5,735         5,745         5,752         5,760         5,777         5,806         5,800         5,862	Paroled	88	95	103	106	106	97	95	90	92	86	90	103
Net Admissions/Releases         45         22         11         10         9         21         28         32         31         38         30         15           Beginning Net Admissions/Releases         5,836         5,881         5,903         5,914         5,924         5,933         5,954         5,982         6,014         6,045         6,083         6,113           Ending Net Admissions/Releases         45         22         11         10         9         21         28         32         31         38         30         15           Ending Shall Sha	Discharged	48	37	36	37	39	42	41	43	44	39	40	39
Beginning Net Admissions/Releases         5,836         5,881         5,903         5,914         5,924         5,933         5,954         5,982         6,014         6,045         6,083         6,113           Net Admissions/Releases         45         22         11         10         9         21         28         32         31         38         30         15           Ending         5,881         5,903         5,914         5,924         5,935         5,954         5,982         6,014         6,045         6,083         6,113         6,128           Non Bed         146         158         162         164         156         148         152         152         151         159         157         158           Net Term         5,735         5,745         5,752         5,760         5,777         5,806         5,830         5,862         5,894         5,924         5,956         5,970           Rider           Admissions         74         70         60         62         63         64         68         64         77         77         73         73         73           Failed Probation         100         61         60 <td>Total Releases</td> <td>136</td> <td>132</td> <td>139</td> <td>143</td> <td>145</td> <td>139</td> <td>136</td> <td>133</td> <td>136</td> <td>125</td> <td>130</td> <td>142</td>	Total Releases	136	132	139	143	145	139	136	133	136	125	130	142
Net Admissions/Releases	Net Admissions/Releases	45	22	11	10	9	21	28	32	31	38	30	15
Net Admissions/Releases	Beginning	5,836	5,881	5,903	5,914	5,924	5,933	5,954	5,982	6,014	6,045	6,083	6,113
Non Bed Net Term         146         158         162         164         156         148         152         152         151         159         157         158           Net Term         5,735         5,745         5,752         5,760         5,777         5,806         5,830         5,862         5,894         5,924         5,956         5,970           Rider           Admissions         New Commitments         74         70         60         62         63         64         68         64         77         77         73         73           Failed Probation         100         61         60         61         64         63         67         62         62         62         58         59           Total         174         131         120         123         127         127         135         126         139         131         132           Releases         Probation         99         110         117         123         120         129         128         123         108         107         109         113           Term         16         18         19         19         20 <th< td=""><td>5 5</td><td>45</td><td>22</td><td>11</td><td></td><td>-</td><td>21</td><td></td><td>32</td><td>31</td><td>38</td><td>30</td><td>15</td></th<>	5 5	45	22	11		-	21		32	31	38	30	15
Non Bed Net Term         146         158         162         164         156         148         152         152         151         159         157         158           Net Term         5,735         5,745         5,752         5,760         5,777         5,806         5,830         5,862         5,894         5,924         5,956         5,970           Rider           Admissions         New Commitments         74         70         60         62         63         64         68         64         77         77         73         73           Failed Probation         100         61         60         61         64         63         67         62         62         62         58         59           Total         174         131         120         123         127         127         135         126         139         131         132           Releases         Probation         99         110         117         123         120         129         128         123         108         107         109         113           Term         16         18         19         19         20 <th< td=""><td>Ending</td><td>5,881</td><td>5,903</td><td>5,914</td><td>5,924</td><td>5,933</td><td>5,954</td><td>5,982</td><td>6,014</td><td>6,045</td><td>6,083</td><td>6,113</td><td>6,128</td></th<>	Ending	5,881	5,903	5,914	5,924	5,933	5,954	5,982	6,014	6,045	6,083	6,113	6,128
Rider         5,735         5,745         5,752         5,760         5,777         5,806         5,830         5,862         5,894         5,924         5,956         5,970           Rider           Admissions         New Commitments         74         70         60         62         63         64         68         64         77         77         73         73           Failed Probation         100         61         60         61         64         63         67         62         62         62         58         59           Releases         Total         174         131         120         123         127         127         135         126         139         139         131         132           Releases         Probation         99         110         117         123         120         129         128         123         108         107         109         113           Term         16         18         19         19         20         20         19         17         16         17         17         17         17         17         17         17         17         17         17	S .												
New Commitments	Net Term	5,735	5,745	5,752	5,760	5,777	5,806	5,830	5,862	5,894	5,924	5,956	5,970
New Commitments	Rider												
Failed Probation         100         61         60         61         64         63         67         62         62         62         58         59           Releases           Probation         99         110         117         123         120         129         128         123         108         107         109         113           Term         16         18         19         19         20         20         19         17         16         17         17         17           Net Admission & Releases         59         3         -16         -19         -13         -22         -12         -14         15         15         5         2           Beginning         782         841         844         828         809         796         774         762         748         763         778         783           Net Admissions/Releases         59         3         -16         -19         -13         -22         -12         -14         15         15         5         2           Ending         841         844         828         809         796         774         762         748         763													
Failed Probation         100         61         60         61         64         63         67         62         62         62         58         59           Releases           Probation         99         110         117         123         120         129         128         123         108         107         109         113           Term         16         18         19         19         20         20         19         17         16         17         17         17           Net Admission & Releases         59         3         -16         -19         -13         -22         -12         -14         15         15         5         2           Beginning         782         841         844         828         809         796         774         762         748         763         778         783           Net Admissions/Releases         59         3         -16         -19         -13         -22         -12         -14         15         15         5         2           Ending         841         844         828         809         796         774         762         748         763	New Commitments	74	70	60	62	63	64	68	64	77	77	73	73
Releases         Probation         99         110         117         123         120         129         128         123         108         107         109         113           Term         16         18         19         19         20         20         19         17         16         17         17         17           Total         115         128         136         142         140         149         147         140         124         124         126         130           Net Admission & Releases         59         3         -16         -19         -13         -22         -12         -14         15         15         5         2           Beginning         782         841         844         828         809         796         774         762         748         763         778         783           Net Admissions/Releases         59         3         -16         -19         -13         -22         -12         -14         15         15         5         2           Ending         841         844         828         809         796         774         762         748         763         778 <td>Failed Probation</td> <td>100</td> <td>61</td> <td>60</td> <td>61</td> <td>64</td> <td>63</td> <td></td> <td>62</td> <td>62</td> <td>62</td> <td></td> <td></td>	Failed Probation	100	61	60	61	64	63		62	62	62		
Releases           Probation         99         110         117         123         120         129         128         123         108         107         109         113           Term         16         18         19         19         20         20         19         17         16         17         17         17           Net Admission & Releases         59         3         -16         -19         -13         -22         -12         -14         15         15         5         2           Beginning         782         841         844         828         809         796         774         762         748         763         778         783           Net Admissions/Releases         59         3         -16         -19         -13         -22         -12         -14         15         15         5         2           Ending         841         844         828         809         796         774         762         748         763         778         783           Non Bed         106         140         134         116         122         110         120         119         105	Total <sup>-</sup>	174	131	120	123	127	127	135	126	139	139	131	
Term         16         18         19         19         20         20         19         17         16         17         15         13         13         13         14         14         14         14         14         14         14         14         14         14         14         14         1	Releases												
Net Admission & Releases         Total         115         128         136         142         140         149         147         140         124         124         126         130           Net Admission & Releases         59         3         -16         -19         -13         -22         -12         -14         15         15         5         2           Beginning Net Admissions/Releases         59         3         -16         -19         -13         -22         -12         -14         15         15         5         2           Ending Non Bed         841         844         828         809         796         774         762         748         763         778         783         785           Non Bed         106         140         134         116         122         110         120         119         105         107         115         113	Probation	99	110	117	123	120	129	128	123	108	107	109	113
Net Admission & Releases       59       3       -16       -19       -13       -22       -12       -14       15       15       5       2         Beginning       782       841       844       828       809       796       774       762       748       763       778       783         Net Admissions/Releases       59       3       -16       -19       -13       -22       -12       -14       15       15       5       2         Ending       841       844       828       809       796       774       762       748       763       778       783       785         Non Bed       106       140       134       116       122       110       120       119       105       107       115       113	Term	16	18	19	19	20	20	19	17	16	17	17	17
Beginning     782     841     844     828     809     796     774     762     748     763     778     783       Net Admissions/Releases     59     3     -16     -19     -13     -22     -12     -14     15     15     5     2       Ending     841     844     828     809     796     774     762     748     763     778     783     785       Non Bed     106     140     134     116     122     110     120     119     105     107     115     113	Total	115	128	136	142	140	149	147	140	124	124	126	130
Net Admissions/Releases         59         3         -16         -19         -13         -22         -12         -14         15         15         5         2           Ending         841         844         828         809         796         774         762         748         763         778         783         785           Non Bed         106         140         134         116         122         110         120         119         105         107         115         113	Net Admission & Releases	59	3	-16	-19	-13	-22	-12	-14	15	15	5	2
Ending     841     844     828     809     796     774     762     748     763     778     783     785       Non Bed     106     140     134     116     122     110     120     119     105     107     115     113	Beginning	782	841	844	828	809	796	774	762	748	763	778	783
Non Bed106	Net Admissions/Releases	59	3	-16	-19	-13	-22	-12	-14	15	15	5	2
Non Bed 106 140 134 116 122 110 120 119 105 107 115 113	Ending	841	844	828	809	796	774	762	748	763	778	783	785
Net Rider 735 704 694 693 674 664 642 629 658 671 668 672	Non Bed	106	140	134	116	122	110	120	119	105	107	115	113
	Net Rider	735	704	694	693	674	664	642	629	658	671	668	672

# **Appendix 4 Continued**

Appendix 4 Continued					Monthly	۸dmissio	ne and P	ologeoe				
Parole Violator	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
Admissions	Jui	Aug	Зер	Oct	INOV	Dec	Jan	1 60	iviai	Дρі	iviay	Juli
Parole	73	72	76	78	79	73	70	72	77	77	69	64
Releases	73	12	70	70	13	73	70	12	, ,	,,	03	04
Term	63	48	42	42	41	45	46	50	52	51	50	47
Reinstated Parole	23	21	23	23	25	26	26	25	24	25	25	25
Discharged	3	0	0	0	0	0	0	0	0	0	0	0
Total	89	69	65	65	66	71	72	75	76	76	75	72
Net Admission & Releases	-16	3	11	13	13	2	-2	-3	1	1	-6	-8
Beginning	502	486	489	500	513	526	528	526	523	524	525	519
Net Admissions/Releases	-16	3	11	13	13	2	-2	-3	1	1	-6	-8
Ending _	486	489	500	513	526	528	526	523	524	525	519	511
Non Bed	158	177	184	195	195	194	189	186	177	190	189	177
Net Parole Violator	328	312	316	318	331	334	337	337	347	335	330	334
Net Incarcerations	6,798	6,761	6,762	6,771	6,782	6,804	6,809	6,828	6,899	6,930	6,954	6,976
<b>Probation</b> Admissions												
New Commitments	151	170	166	180	168	172	176	157	191	180	185	179
Successful Rider	95	110	117	123	120	129	128	123	108	107	109	113
Total	246	280	283	303	288	301	304	280	299	287	294	292
Releases												
Revoked Probation	49	41	44	43	44	47	47	50	45	43	44	41
RevRJ	97	61	60	61	64	63	67	62	62	62	58	59
Discharged	163	157	161	175	173	179	191	191	178	187	174	172
Total _	309	259	265	279	281	289	305	303	285	292	276	272
Net Admission & Releases	-63	21	18	24	7	12	-1	-23	14	-5	18	20
Beginning	10,225	10,162	10,183	10,201	10,225	10,232	10,244	10,243	10,220	10,234	10,229	10,247
Net Admissions/Rel	-63	21	18	24	7	12	-1	-23	14	-5	18	20
Ending	10,162	10,183	10,201	10,225	10,232	10,244	10,243	10,220	10,234	10,229	10,247	10,267
Non Caseload	2,110	2,255	2,272	2,283	2,268	2,237	2,212	2,216	2,197	2,181	2,199	2,187
Net Probation Caseload	8,052	7,928	7,929	7,942	7,964	8,007	8,031	8,004	8,037	8,048	8,048	8,080

# **Appendix 4 Continued**

					Monthly	Admissio	ns and R	eleases				
Parole	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
Admissions												
Paroled	88	95	103	106	106	97	95	90	92	86	90	103
Re-instated Violator	30	21	23	23	25	26	26	25	24	25	25	25
Total	118	116	126	129	131	123	121	115	116	111	115	128
Releases												
Parole Violator	73	72	76	78	79	73	70	72	77	77	69	64
Discharged	4	34	31	36	35	34	33	35	30	37	39	41
Total	77	106	107	114	114	107	103	107	107	114	108	105
Net Admission & Releases	41	10	19	15	17	16	18	8	9	-3	7	23
Beginning	3,232	3,273	3,283	3,302	3,317	3,334	3,350	3,368	3,376	3,385	3,382	3,389
Net Admissions/Releases	41	10	19	15	17	16	18	8	9	-3	7	23
Ending	3,273	3,283	3,302	3,317	3,334	3,350	3,368	3,376	3,385	3,382	3,389	3,412
Non Caseload	884	810	818	826	829	844	849	860	859	852	851	862
Net Parole Caseload	2,389	2,473	2,484	2,491	2,505	2,506	2,519	2,516	2,526	2,530	2,538	2,550
Net CC Caseload	10,441	10,401	10,413	10,433	10,469	10,513	10,550	10,520	10,563	10,578	10,586	10,630
Net Bed and Caseload	17,239	17,162	17,175	17,204	17,251	17,317	17,359	17,348	17,462	17,508	17,540	17,606

Appendix 5: Forecast Admissions and Releases for Females by Month and Status for FY 2011

				N	Nonthly A	dmission	s and Re	leases				
Term	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
Admissions		_	·							·		
New Commitments	6	5	4	5	4	6	4	4	6	4	4	5
Revoked Probation	9	12	12	12	10	9	10	9	10	10	11	10
Revoked Parole	3	9	9	5	6	6	6	4	4	4	4	5
Revoked Rider	3	3	3	3	3	3	3	3	3	3	3	3
Total Admissions	21	29	28	25	23	24	23	20	23	21	22	23
Releases												
Paroled	9	16	13	15	14	17	16	16	14	14	10	10
Discharged	6	4	5	5	5	5	5	5	5	5	4	4
Total Releases	15	20	18	20	19	22	21	21	19	19	14	14
Net Admissions/Releases	6	9	10	5	4	2	2	-1	4	2	8	9
Beginning	582	588	597	607	612	616	618	620	619	623	625	633
Net Admissions/Releases	6	9	10	5	4	2	2	-1	4	2	8	9
Ending	588	597	607	612	616	618	620	619	623	625	633	642
Non Bed	15	16	18	17	17	16	18	16	18	17	18	17
Net Term	573	581	589	595	599	602	602	603	605	608	615	625
Rider												
Admissions												
New Commitments	11	16	16	16	15	16	16	14	18	17	16	15
Failed Probation	26	15	15	15	17	18	18	15	13	14	14	15
Total	37	31	31	31	32	34	34	29	31	31	30	30
Releases												
Probation	24	28	30	33	33	34	32	30	28	28	29	30
Term _	3	3	3	3	3	3	3	3	3	3	3	3
Total	27	31	33	36	36	37	35	33	31	31	32	33 -3
Net Admissions/Releases	10	0	-2	-5	-4	-3	-1	-4	0	0	-2	-3
Beginning	207	217	217	215	210	206	203	202	198	198	198	196
Net Admissions/Releases	10	0	-2	-5	-4	-3	-1	-4	0	0	-2	-3
Ending	217	217	215	210	206	203	202	198	198	198	196	193
Non Bed	20	31	29	29	26	22	23	22	25	25	22	20
Net Rider	197	186	186	181	180	181	179	176	173	173	174	173

# **Appendix 5 Continued**

					Monthly A	Admissio	ns and Re	eleases				
Parole Violator	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
Admissions												
Parole	6	6	6	6	7	6	8	7	7	6	6	8
Releases												
Term	3	9	9	5	6	6	6	4	4	4	4	5
Reinstated Parole	3	3	2	3	2	2	2	2	2	2	2	2
Discharged	0	0	0	0	0	0	0	0	0	0	0	0
Total	6	12	11	8	8	8	8	6	6	6	6	7
Net Admissions/Releases	0	-6	-5	-2	-1	-2	0	1	1	0	0	1
Beginning	56	56	50	45	43	42	40	40	41	42	42	42
Net Admissions/Releases	0	-6	-5	-2	-1	-2	0	1	1	0	0	1
Ending	56	50	45	43	42	40	40	41	42	42	42	43
Non Bed	23	23	20	19	18	17	16	17	18	16	16	17
Net Parole Violator	33	27	25	24	24	23	24	24	24	26	26	26
Net Incarcerations	803	794	800	800	803	806	805	803	802	807	815	824
<b>Probation</b> Admissions												
New Commitments	58	60	61	63	57	62	61	57	67	66	61	60
Successful Rider	23	28	30	33	33	34	32	30	28	28	29	30
Total	81	88	91	96	90	96	93	87	95	94	90	90
Releases												
Revoked Probation	9	12	12	12	12	12	12	12	12	12	12	12
RevRJ	26	15	15	15	17	18	18	15	13	14	14	15
Discharged	50	55	55	49	51	49	50	49	49	47	51	49.0
Total	85	82	82	76	80	79	80	76	74	73	77	76
Net Admissions/Releases	-4	6	9	20	10	17	13	11	21	21	13	14
Beginning	3,515	3,511	3,517	3,526	3,546	3,556	3,573	3,586	3,597	3,618	3,639	3,652
Net Admissions/Releases	-4	6	9	20	10	17	13	11	21	21	13	14
Ending	3,511	3,517	3,526	3,546	3,556	3,573	3,586	3,597	3,618	3,639	3,652	3,666
Non Caseload	573	579	580	584	585	588	590	592	595	599	601	603
Net Probation Caseload	2,938	2,938	2,946	2,962	2,971	2,985	2,996	3,005	3,023	3,040	3,051	3,063

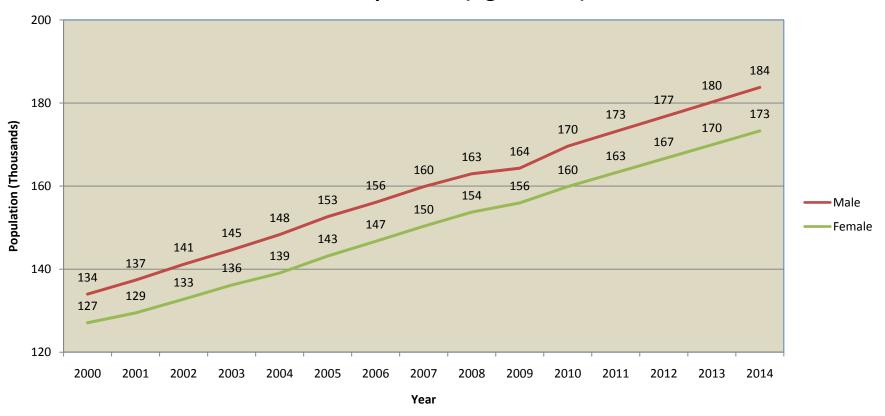
# **Appendix 5 Continued**

					Monthly A	Admissio	ns and R	eleases				
Parole	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun
Admissions												
Paroled	9	16	13	15	14	17	16	16	14	14	10	10
Re-instated Violator	3	3	2	3	2	2	2	2	2	2	2	2
Total	12	19	15	18	16	19	18	18	16	16	12	12
Releases												
Parole Violator	5	6	6	6	7	6	8	7	7	6	6	8
Discharged	1	9	10	9	11	11	11	11	11	9	8	8
Total _	6	15	16	15	18	17	19	18	18	15	14	16
Net Admissions/Releases	6	4	-1	3	-2	2	-1	0	-2	1	-2	-4
Beginning	560	566	570	569	572	570	572	571	571	569	570	568
Net Admissions/Releases	6	4	-1	3	-2	2	-1	0	-2	1	-2	-4
Ending	566	570	569	572	570	572	571	571	569	570	568	564
Non Caseload	92	82	82	81	82	85	84	87	86	81	82	82
Net Parole Caseload	474	488	487	491	488	487	487	484	483	489	486	482
Net CC Caseload	3,412	3,426	3,433	3,453	3,459	3,472	3,483	3,489	3,506	3,529	3,537	3,545
Net Bed and Caseload	4,215	4,220	4,233	4,253	4,262	4,278	4,288	4,292	4,308	4,336	4,352	4,369

#### **Appendix 6: State Population Estimates by Gender**

The chart below shows the number of Idaho citizens from 20 to 34 years of age by gender and fiscal year. It is based on Census data and shows an average annual increase of 2.0% for males and 2.0% for females over the forecast period. This is the indicator group for new court commitments.

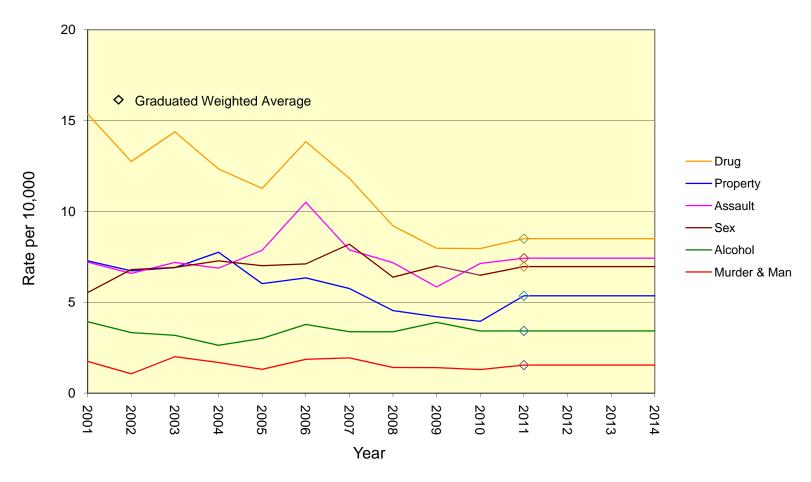
# **Idaho Population (Ages 20-34)**



# **Appendix 7: Court Commitment Rates**

The chart below illustrates historical and forecast court commitment rates for males to prison by year and crime group. The chart shows both volatility from year to year and clear changes in historic patterns. The diamonds represent the FAC selected forecast rates. The GWA value is the starting point for FAC deliberations regarding what rate to use to estimate future court commitments. For the FY 2011 forecast, the FAC chose to use a slightly lower than GWA rate for male commitments for Drug crimes and the GWA for all other crimes.

#### **Male Court Commitment Rates to Term**



#### Appendix 7 Continued, Historical Court Commitment Rates with Calculated GWA by Gender Status and Crime

The table below shows the annual commitment rate and the calculated GWA by commitment type and gender and FAC selected rates.

#### Court Commitment Rates for Males to Probation. FAC elected to use a rate of 20.0 for Alcohol crimes and 35.0 for Drug crimes.

	Year																	
Crime Group	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Alcohol	13.6	10.1	10.0	9.3	10.6	10.5	10.7	9.0	7.9	10.5	14.1	22.4	26.5	24.5	20.0	20.0	20.0	20.0
Assault	14.7	14.4	19.7	15.2	17.5	19.3	22.5	19.0	22.5	21.5	27.1	22.4	22.3	20.2	22.0	22.0	22.0	22.0
Drug	34.7	38.1	39.6	35.8	40.0	37.8	43.0	44.7	53.3	49.5	47.7	37.6	35.3	32.9	35.0	35.0	35.0	35.0
Murder & Man	0.6	0.5	0.4	0.4	0.6	0.6	0.5	0.3	0.4	0.5	0.6	0.1	0.3	0.4	0.4	0.4	0.4	0.4
Property	57.2	45.9	39.1	35.0	34.7	35.4	38.6	37.8	37.5	38.6	34.9	33.4	35.0	34.0	35.6	35.6	35.6	35.6
Sex	6.4	7.3	7.0	7.5	7.8	8.0	10.1	8.7	8.3	8.1	5.8	7.9	7.0	6.9	7.5	7.5	7.5	7.5
	127.	116.	115.	103.	111.	111.	125.	119.	129.	128.	130.	123.	126.	118.	120.	120.	120.	120.
Total	2	3	9	4	2	5	4	4	7	7	1	9	4	9	6	6	6	6

#### Court Commitment Rates for Females to Probation. FAC elected to use a rate of 19.0 for Drug crimes.

	Year																	
Crime Group	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Alcohol	2.5	1.1	1.7	2.1	1.1	1.3	1.9	1.9	1.4	2.4	2.1	3.3	6.1	4.5	3.3	3.3	3.3	3.3
Assault	2.7	1.9	2.5	2.7	2.3	2.9	3.2	3.0	3.5	3.3	4.0	3.7	4.7	2.7	3.5	3.5	3.5	3.5
Drug	15.3	13.6	16.5	17.8	18.7	18.7	20.0	23.3	25.2	28.8	23.1	18.8	16.2	16.3	19.0	19.0	19.0	19.0
Murder & Man	0.3	0.1	0.2	0.1	0.1	0.1	0.0	0.1	0.3	0.0	0.1	0.1	0.3	0.0	0.1	0.1	0.1	0.1
Property	27.2	21.8	17.1	15.7	16.4	18.7	21.8	21.3	21.1	21.3	19.3	16.7	18.1	16.4	18.8	18.8	18.8	18.8
Sex	0.3	0.2	0.3	0.3	0.2	0.3	0.4	0.3	0.5	0.3	0.1	0.1	0.3	0.1	0.2	0.2	0.2	0.2
Total	48.3	38.6	38.3	38.7	38.9	42.0	47.4	50.0	52.0	56.2	48.9	42.7	45.8	40.0	45.0	45.0	45.0	45.0

#### Court Commitment Rates for Males to Rider. FAC elected to use a rate of 7.5 for Alcohol crimes and 10.0 for Property crimes.

	rear																	
Crime Group	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Alcohol	4.4	2.7	3.7	3.3	3.4	3.8	4.4	3.7	3.7	3.5	5.6	7.5	7.9	7.7	7.5	7.5	7.5	7.5
Assault	6.9	6.9	9.0	7.8	9.2	9.7	9.2	9.6	10.2	12.5	12.4	11.5	12.7	13.3	11.8	11.8	11.8	11.8
Drug	9.9	8.5	10.3	12.3	13.6	11.2	12.4	16.6	14.7	16.9	13.9	12.1	8.3	10.6	12.5	12.5	12.5	12.5
Murder & Man	0.6	0.5	0.2	0.2	0.2	0.4	0.0	0.3	0.0	0.1	0.2	0.2	0.5	0.2	0.2	0.2	0.2	0.2
Property	15.2	14.7	14.2	14.3	11.9	13.8	12.3	14.6	12.8	13.6	12.6	10.4	10.7	8.6	10.0	10.0	10.0	10.0
Sex	7.9	6.6	4.9	3.8	5.5	5.2	5.7	5.3	4.9	4.9	5.5	5.2	4.9	5.4	5.2	5.2	5.2	5.2
Total	44.9	40.0	42.3	41.7	43.8	44.1	44.0	50.2	46.5	51.5	50.2	46.8	45.0	45.7	47.2	47.2	47.2	47.2

#### Appendix 7 Continued, Historical Court Commitment Rates with Calculated GWA by Gender Status and Crime

#### Court Commitment Rates for Females to Rider. FAC elected to use GWA rates for all crimes for the 2010 Forecast.

	Year																	
Crime Group	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Alcohol	0.6	0.2	0.5	0.7	0.7	0.6	8.0	0.5	0.5	0.8	0.6	0.9	1.3	1.5	1.0	1.0	1.0	1.0
Assault	1.0	0.5	0.8	0.7	0.4	0.9	1.1	1.1	1.4	1.3	1.1	0.9	1.3	1.9	1.3	1.3	1.3	1.3
Drug	3.7	3.0	4.2	5.0	5.4	4.5	4.6	5.9	6.6	7.6	5.5	4.3	4.1	3.8	5.0	5.0	5.0	5.0
Murder & Man	0.0	0.0	0.1	0.1	0.0	0.1	0.1	0.1	0.0	0.1	0.1	0.1	0.0	0.1	0.0	0.0	0.0	0.0
Property	3.2	3.2	4.5	3.5	3.6	3.5	4.8	4.9	5.0	5.4	4.6	3.1	3.7	3.0	4.0	4.0	4.0	4.0
Sex	0.2	0.2	0.2	0.1	0.0	0.1	0.1	0.1	0.1	0.1	0.2	0.3	0.2	0.5	0.2	0.2	0.2	0.2
Total	8.6	7.3	10.3	10.2	10.1	9.8	11.5	12.5	13.6	15.2	12.1	9.6	10.7	10.7	11.6	11.6	11.6	11.6

#### Court Commitment Rates for Males to Term. FAC elected to use a rate of 8.5 for Drug crimes.

	Year																	
Crime Group	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Alcohol	2.7	1.7	2.3	3.4	3.9	3.3	3.2	2.6	3.0	3.8	3.4	3.4	3.9	3.4	3.4	3.4	3.4	3.4
Assault	5.3	6.4	7.1	8.2	7.2	6.6	7.2	6.9	7.9	10.5	7.9	7.2	5.8	7.1	7.4	7.4	7.4	7.4
Drug	8.5	9.7	11.7	12.5	15.4	12.8	14.4	12.3	11.3	13.8	11.8	9.2	8.0	8.0	8.5	8.5	8.5	8.5
Murder & Man	2.4	2.3	2.5	1.9	1.7	1.1	2.0	1.7	1.3	1.9	1.9	1.4	1.4	1.3	1.5	1.5	1.5	1.5
Property	9.0	6.2	7.9	7.1	7.3	6.7	6.9	7.8	6.0	6.3	5.8	4.5	4.2	4.0	5.4	5.4	5.4	5.4
Sex	4.5	2.8	5.7	7.1	5.5	6.8	6.9	7.3	7.0	7.1	8.2	6.4	7.0	6.5	7.0	7.0	7.0	7.0
Total	32.5	29.0	37.1	40.3	41.1	37.3	40.6	38.6	36.5	43.4	39.0	32.1	30.3	30.2	33.2	33.2	33.2	33.2

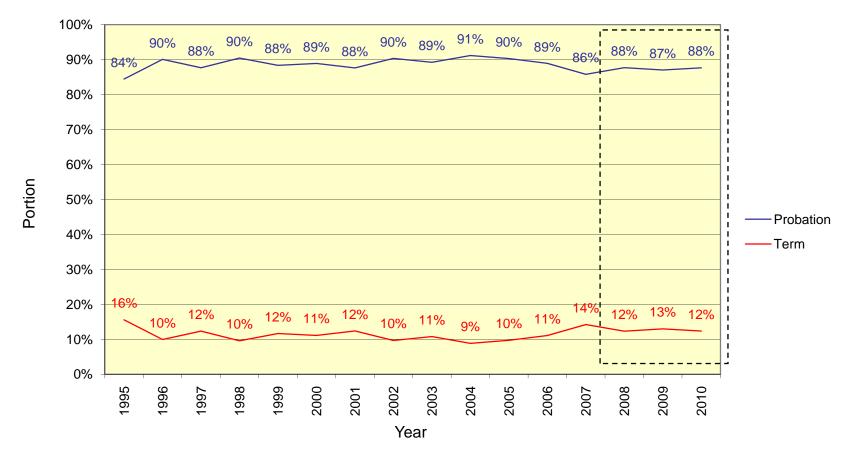
#### Court Commitment Rates for Females to Term. FAC elected to use GWA rates for all crimes for the 2010 Forecast.

	Year																	
Crime Group	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Alcohol	0.2	0.1	0.2	0.1	0.2	0.4	0.1	0.1	0.1	0.1	0.5	0.1	0.2	0.2	0.2	0.2	0.2	0.2
Assault	0.2	0.1	0.2	0.1	0.9	0.5	0.4	0.4	1.0	0.6	0.4	0.6	0.6	0.4	0.5	0.5	0.5	0.5
Drug	0.9	0.7	8.0	1.9	1.9	1.7	2.1	2.1	1.9	1.9	1.5	1.0	0.7	1.1	1.4	1.4	1.4	1.4
Murder & Man	0.2	0.2	0.3	0.4	0.4	0.3	0.1	0.1	0.1	0.4	0.1	0.4	0.1	0.1	0.2	0.2	0.2	0.2
Property	0.6	0.6	1.4	0.3	1.5	1.3	1.2	1.2	1.0	0.7	0.8	0.6	1.1	8.0	0.9	0.9	0.9	0.9
Sex	0.0	0.1	0.0	0.2	0.1	0.0	0.0	0.1	0.3	0.1	0.1	0.2	0.1	0.3	0.2	0.2	0.2	0.2
Total	2.1	1.8	2.8	2.9	5.1	4.3	3.9	4.0	4.3	3.8	3.4	3.1	2.9	2.8	3.4	3.4	3.4	3.4

# **Appendix 8: Status Change Rates and Lengths of Stay**

The FAC selected recent historical periods to calculate status change rates and their associated lengths of stay. A recent stable period for either the status change rate or the length of stay is considered a sufficient reason to select a period. That period is then used to calculate both status change rate and the length of stay for the forecast period. The chart below illustrates the method using Rider releases as an example. For Rider releases, the FAC selected the period FY 2008 through 2010.

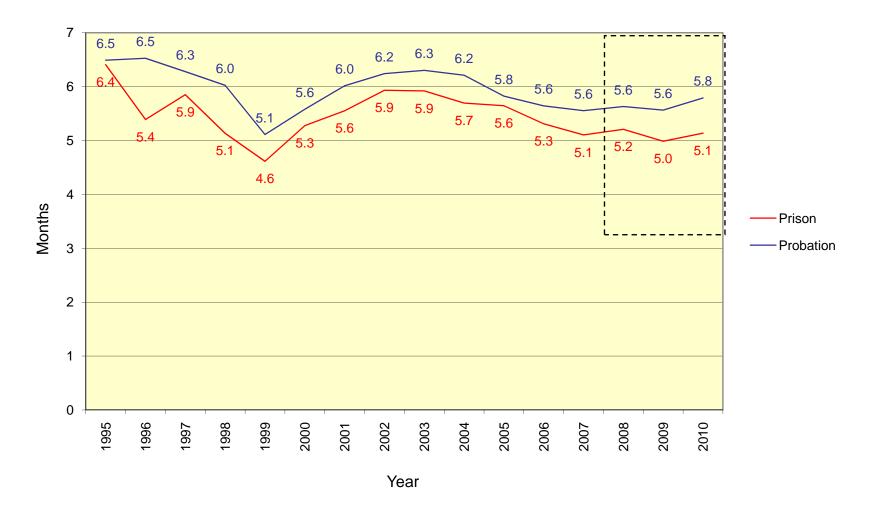
# Historical Rider Releases



Data represents historical releases from offenders' first commitment to Rider

The chart below shows the Rider length of stay example. The period FY 2008 through 2010 was chosen because it represents a relatively stable period for length of stay and it is consistent with the status change rates observed in the previous chart. Staff used this period to calculate both the status change rates and the lengths of stay for each cohort.

# Historical Rider Length of Stay Prior to Release



#### Appendix 9: Definitions

Admission – 1. An offender who has been committed by the courts to the Idaho Department of Correction (IDOC). The offender may enter the department's jurisdiction in Probation, Rider, or Term status. 2. A change from one status to another. For example a status change from Probation or Rider to Term is typically referred to as an admission to Term.

Bed Offender - An offender in Term, Rider, or Parole Violator status, under the jurisdiction of IDOC, incarcerated in a state institution or other facility, for which the department pays the cost of incarceration on a per diem basis.

Caseload Offender - An offender in Probation or Parole status under the jurisdiction of IDOC who is actively supervised by Community Corrections.

Civil Commitment - A form of confinement for offenders who are mentally ill, incompetent, alcoholic, or drug addicted, as contrasted with the criminal commitment for their offense. Since they represent a per diem obligation to IDOC they are grouped with Term offenders.

Court Commitment – An action of the courts whereby an offender is convicted and sentenced to supervision or incarceration by IDOC. The offender may enter the department's jurisdiction in Probation, Rider, or Term status.

Discharged Offender –An offender whose court commitment is satisfied or who dies while under the jurisdiction of IDOC. Offenders may be discharged from Probation, Rider, Term, Parole, or Parole Violator status.

Failed Rider – An offender who was committed by the courts to the Rider program but whom the court decided to incarcerate in prison upon completion of the program. The offender's status will change to Term.

Incarcerated - An offender who has been committed by the courts to an IDOC institution. Riders, Term offenders, and Parole Violators are considered incarcerated.

New Commitment - An offender who has been committed by the courts to IDOC for the first time or who has been committed for a new crime after satisfying a previous court commitment. They may enter in Probation, Rider, or Term status.

Non-Bed Offender - An offender who is under the jurisdiction of IDOC but who is not housed in a state institution or other facility for which the department pays the cost of incarceration on a per diem basis. They could be in a county testifying, on detainer to another governmental entity, an escapee, or in record-tracking status.

Non-Caseload Offender - An offender who has been placed on Probation or Parole status but who is not actively supervised by Community Corrections. They may have been deported, placed under court supervision, on detainer, or on a bench warrant. They will be kept on Community Corrections records, until their sentence is satisfied.

Non-Idaho Offender - An offender who is sentenced by a jurisdiction other than Idaho but who is housed by IDOC for security reasons. Since they represent a per diem obligation to the Department they are grouped with Term offenders.

Offender – A person under the legal care, custody, supervision, or authority of the Board of Correction, including any person within or outside the state pursuant to agreement with another governmental entity or contractor.

Parole Violator - An offender who has been placed on Parole and who then violates the conditions of their parole. Parole Violator status is usually a temporary status until a hearing can be conducted to determine if the offender will be returned to Term or Parole status. It is considered an incarcerated status.

Paroled Offender - An offender whom the parole commission has decided to release from incarceration after having served a portion of their sentence. They are supervised by a Parole Officer until their court commitment is satisfied. The offender is referred to as a Parolee.

Probation - The status of an offender whom the courts have decided to allow to serve their sentence while living in society. They are not incarcerated but are supervised by a Probation Officer until their sentence is satisfied. The offender is referred to as a Probationer.

Reinstated Parole – The action that results when an offender has violated their parole but the Parole Commission subsequently decides to reinstate them to Parole status rather than returning them to prison.

Retained Jurisdiction – The status of an offender whom the courts have decided to send to the Rider program. The courts retain jurisdiction until the offender completes the program. The courts will subsequently determine whether to place the offender in Probation or Term status or to withhold judgement. Also referred to as Rider.

Revoked Parole – The condition resulting when an offender who, while on parole, violates the conditions of their parole and is placed back in prison by the Parole Commission. When an offender revokes parole they again become a Termer.

Revoked Probation - The condition resulting when an offender who, while serving probation, violates the conditions of their probation and the court changes their sentence to incarceration. The offender's status changes from Probation to Term.

Rider - see Retained Jurisdiction.

Term – The status of an offender whom the courts or the Parole Commission has committed to prison. The offender is referred to as an inmate or a Termer.

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