

# **BOARD OF CORRECTION**

DEBBIE FIELD Chair DAVID MCCLUSKY Vice-Chair CINDY WILSON Secretary

## MINUTES

### BOARD OF CORRECTION MEETING

October 16, 2018, 8:30 AM - 1:30 PM MT

#### Location:

Idaho Department of Correction, 1299 N. Orchard Street, Suite 110, Boise, ID 83706

#### **Members Present:**

Debbie Field, Chair Dr. David McClusky, Vice-Chair Cindy Wilson, Secretary

#### **Others Present:**

Attendee sign in sheet on file

- Call to order
  - Chair Debbie Field called the meeting to order at 9:01 a.m.

## Board of Correction meeting minutes approval <u>Vice Chair Dr. David McClusky moved to accept the August 2, 2018 and August 30, 2018 meeting minutes;</u> <u>Secretary Cindy Wilson seconded the motion; Vote taken: Chair Field – yes, Vice Chair Dr. David McClusky – yes, Secretary Wilson – yes.</u>

- Staff Recognition Henry Atencio
  - Silver Cross awards were presented to Correctional Officers Cindy Fisher and Kyle Wright from PWCC who were working with an inmate work labor crew during the state fair. Officer Wright was first on scene and assisted with life saving response on a citizen who was crossing the road and was hit by an automobile. Officer Wright asked Officer Fisher to provide crowd control while he assisted the citizen. The accident was a major one that required ambulance, EMS and city police. Fisher didn't hesitate to step up and provide support. Both staff stayed with the man until EMS and city police relieved them.
  - Silver Cross awards were presented to Corporals Edward Bauck and Lisa Vertrees from ISCC for cutting down an offender who had attempted to hang himself from the top bunk of his cell with a sheet on 9/30/18. Once the sheet was removed from his neck, the offender was able to begin breathing on his own. Had it not been for the quick action and due diligence of these staff, the offender could have lost his life.
  - Silver Cross awards were presented to Sergeants Mark Johnstone and James Frasier, and Correctional Officers Alec Woods, Jonathan Rand, and Christopher Bennetch (not present) from ISCC who had attempted to hang himself in his cell on 7/23/18. Once the homemade noose was removed from the offender's neck, he was able to begin breathing on his own. Had it not been for the quick response and professionalism of these staff, the offender would have lost his life.
  - Silver Cross awards were presented to Sergeant James Frasier, Corporal Joseph Janoushek, and Correctional Officers Alec Woods and Rachel Frahs from ISCC for cutting down an offender who had attempted to hang himself in his cell with a sheet on 7/25/18. Once the sheet was removed from his neck, the offender was able to begin breathing on his own. Had it not been for the quick response and professionalism of these staff, the offender would have lost his life.
- ISCC Lease Amendment Wayne Meuleman, Idaho State Building Authority
  - Handouts:
    - 1997 Prisons Facilities Lease and Option to Purchase

- 1997 House Concurrent Resolution No. 28 by Appropriations Committee
- Amendment to Facilities Lease
- Discussion:
  - IDOC has the opportunity to refinance the bonds from ISCC to save money by lowering the interest rate, and will still mature in FY2026. The purpose of the discussion is to identify terms of the lease that will need to be modified to be compliant with current guidelines. This will save approximately \$150,000 per year, which will revert to the permanent building fund.
    - State constitution will no longer allow IDOC to enter long-term leases. The lease will be modified to be renewed yearly, rather than be automatically renewed annually unless notice is given.
    - Indemnity clause will be removed to comply with current state law.

Secretary Cindy Wilson moved that the board authorize the board chair and the director to execute the amendment to facilities lease amending that certain 1997 Prison Facilities lease by and between the Idaho State Building Authority and the State of Idaho acting through the Idaho board of correction and the department of correction dated October 14, 1997, in the form substantially attached to the minutes of this meeting, and further authorize the director to execute any other documents necessary to issue the ISBA Refunding Revenue Bonds, Series 2018C; Chair Dr. David McClusky seconded the motion; Vote taken: Chair Field – yes, Vice Chair Dr. David McClusky – yes, Secretary Wilson – yes.

- Population Update Janeena White
  - PowerPoint Presentation "Population Update"
    - IDOC Incarcerated Population Trend
      - Population averaged 8,100 for three years with flat growth until July 2015.
      - A record number of parolees were released through May 2016, resulting in a low of 7,678.
      - The population since January 2017 has been increasing by 6% annually, reaching a record high of 8,710 by September 1st, 2018.
      - Population has decreased by around 50 since September, and is expected to stay lower before rising again in January.
    - IDOC Incarcerated Population Trends
      - Term
        - a. Previous high for term population was 6,696 in April 2013. Now it is just 44 below this high.
      - Rider
        - a. While the Term population decreased, the Rider population increased to 1,300 by August 2016 and has gradually increased to 1,450.
      - Parole Violator
        - a. The parole violator population increased to high of 685 by February 2017 and has continued to stay around 600 per month.
    - Total Supervised Population Community and Incarcerated
      - Total Supervised Population and Percent Change
        - a. The growth of the total supervised population increased by an average of 2% annually up until January 2016. Currently, growth is averaging 4%.
    - Rate of Population
      - Incarcerated Rate (graph)
      - Community Population (graph)
      - Total Supervised (graph)
      - Compared to Idaho's population:
        - a. The incarceration rate is currently around 5.2 per 1,000 Idaho residents, similar to the rate in July 2012
        - b. The community population has increased to 9.2 per 1,000 residents, up from 8.2
        - c. The total supervised population has increased from 13.3 to 14.4 per 1,000 residents

- d. Although Idaho's population has been growing, the supervised population is outpacing this growth.
- Term Population
  - Male Population (graph)
  - Female Population (graph)
  - Since 2014:
    - a. Female population decreased by 175 and now is equal to previous population.
    - b. Male population deceased by 461 and is now above previous population.
    - c. From past year, female population has averaged 14.6% growth and males 6.0%.
- Rider Population
  - Male Population (graph)
  - Female Population (graph)
  - Since 2014:
    - a. 28% of Rider population is female, up from 22%.
    - b. Male population has increased by 25%, female population up 31% since 2015.
    - c. Since January, males have averaged 2.2% growth, females 1.3%
- Total Population
  - Male incarcerated (graph)
  - Female incarcerated (graph)
  - Female population increasing at a higher rate than male population currently. Have remained above 1,100 (record high) since April.
- County Jail Population by Gender
  - Graph detailing rider, term, and parole violator populations for males and females
  - 143 females; 333 males
  - Harder time placing female term inmates higher population than rider or parole violator.
  - Total Rider LOS is longer for females than males and term population waits extensive amount of time prior to placement in facility compared to males.
- Why Are They (Females) Coming Back?
  - More likely to have committed non-violent crime (new possession, DUI, or property crime)
    - a. 19.4% females compared to 17.0% males have pending nonviolent felony
    - b. 0.6% females compared to 4.8% females have pending violent felony
    - c. 21.3% females compared to 19.4% males have nonviolent misdemeanor
    - d. 1.2% compared to 3.1% have violent misdemeanor
  - More likely to have absconded
    - a. 41.7% females compared to 36.1% males absconded
    - Equal likelihood for technical only violation
      - a. 29.4% females and 29.2% males technical only
- Risk Level
  - Females on probation have LSI score on average 2 points higher than males.
  - Females on parole have LSI score .5 above males on average.
  - Females on rider have LSI score 2.1 points above males
  - Female term have LSI score 1.4 points above males
  - Female parole violators have LSI score 3.1 points above males on average
  - Females currently have higher probability to become a parole violator or rider than males.
    - a. Female parole violation rate is higher than for males 24.6 per 100 compared to 21.1 currently classified as parole violator compared to number on parole.
    - b. 5.6 females per 100 on a rider compared to 4.8 males (rider compared to overall male or female population).
- Female Population Forecast
  - Female population could reach over 1,400 by July 2022

- Increase of 270 from where we are now
- 890 female beds currently
- Would increase 534 above capacity
- North Dorm Repurpose Pat Donaldson
  - Handout "Facility Conversions for Female Inmates"
    - Option 1
      - Convert H Block at ISCC (304 beds)
        - a. One-time costs: Medical area, bathroom renovation \$1,483,000
        - b. Ongoing annual costs: \$1,768,800
      - Option 2
        - Convert CAPP
          - a. One-time costs \$1,133,344
          - b. Ongoing annual costs \$310,630 for MTC per diem increase, \$1,378,700 for Medical Contract additional staffing/offsite expenses
      - Option 3
        - Convert North Dorm at SICI (290 beds)/Keep PRC 112 beds
          - a. One-time
          - b. Ongoing
    - Proposed action is to go with Option 3 and ask for supplemental funding to help with estimated costs of \$41,142 for construction (medical area, bathroom renovation, fencing) and \$1,250,400 for medical contract (additional staffing, offsite expenses). Construction would take approximately 4-5 weeks. Corizon estimates hiring new staff would take 4-6 weeks.

Dr. David McClusky moved to go with Option 3, Seconded by Secretary Cindy Wilson. Vote taken: Chair Field – yes, Vice Chair Dr. David McClusky – yes, Secretary Wilson – yes.

Executive Session

<u>Secretary Cindy Wilson moved to go into executive session at 11:02 a.m.; Vice Chair Dr. David McClusky</u> <u>seconded the motion. Vote taken: Chair Field – yes, Vice Chair Dr. David McClusky – yes, Secretary Wilson – yes.</u>

*I.C.* 74-206 (1)(b) To consider the evaluation, dismissal or disciplining of, or to hear complaints or charges brought against, a public officer, employee, staff member or individual agent, or public school student.

*I.C.* 74-206 (1)(f) To communicate with legal counsel for the Idaho Department of Correction to discuss the legal ramifications of and legal options for pending litigation, or controversies not yet being litigated but imminently likely to be litigated.

Secretary Cindy Wilson moved to adjourn executive session at 12:03 p.m. and return to regular session; Vice Chair Dr. David McClusky seconded the motion. Vote taken: Chair Field – yes, Vice Chair Dr. David McClusky – yes, Secretary Wilson – yes.

Adjourn

Meeting adjourned at 12:04 p.m.

Submitted by:

Cheryl Iseri, Program Coordinator

Date

Approved by: