



**PREA**

# Annual Report 2023 Data

A handwritten signature in black ink, appearing to read "Josh Tewalt".

*Josh Tewalt, Director  
February 2025*

# Table of Contents

Overview	3
Achievements	4
Improvements: Facility   Incident Reviews	5
Resident Population   Survey of Sexual Victimization Data	6
Sexual Abuse Reports, Comparative Data	7
Resident-Resident Sexual Abuse Data, Definitions	8
Sexual Abuse Resident-Resident Data, by Facility	9
Staff-Resident Sexual Abuse Data, Definitions	10
Sexual Abuse Staff-Resident Data, by Facility	11
Sexual Harassment Data, Definitions	12
Sexual Harassment Data, By Facility   Non-IDOC Facility Data	13

Language throughout the report uses resident to identify those under the agency's care and custody. The agency has adopted 'resident' or 'incarcerated individual' to replace 'inmate'. This reflects a transition to less stigmatizing, people-first language. PREA definitions are modified to use resident for those housed in prisons and community correction facilities.

Please note that this report includes PREA definitions for sexual abuse. The specific descriptors may be offensive to some people.

# Overview

## ***Report Purpose***

The nation marked the 20th anniversary of the Prison Rape Elimination Act during 2023. PREA was passed and signed into law in 2003 to support the elimination of sexual abuse in prisons.

During the anniversary year, the Idaho Department of Correction continued its push to come into full compliance with the standards in all facilities. The agency began its third year of PREA audits. With each facility audit, the agency improves the way it upholds and reinforces the zero-tolerance standard for sexual abuse and sexual harassment.

As required by PREA Standards 115.87 and 115.88, this report provides the agency's 2023 aggregated sexual abuse data and reports actions taken to improve PREA safety in facilities.

## ***Governor's Assurance***

Idaho Governor Brad Little submitted a Governor's Assurance to the Department of Justice in October 2023. It assured that Idaho's adult prison system continues to work toward compliance with the National Standards to Prevent, Detect, and Respond to Prison Rape, 28 C.F.R. Part 115.

Agencywide compliance for the 2023 assurance was at 99%. The Assurance included a schedule to complete audits in all state adult prison and community confinement facilities by August 2024.

## **2023 PREA Audits**

The department completed four PREA audits during the audit year beginning August 2022. Certified PREA auditors conducted PREA audits at two IDOC prisons during 2023. Both were certified as PREA compliant.

### **South Idaho Correctional Institution, Kuna, Idaho, February 2023**

Certified in July 2023 after corrective action on screenings and resident education.

### **Pocatello Women's Correctional Center, May 2023**

Certified in June 2023 with no corrective action.

PREA Standards require a third of facilities be audited each year. For IDOC that means five audits each year.

Audits for **Audit Cycle 4, Year 2** were delayed until January 2024 while a new audit contract was established. This required the agency to conduct seven audits in 2024.

All final audit reports are on the agency website at [idoc.idaho.gov](http://idoc.idaho.gov).

The Idaho Department of Correction  
has **zero tolerance** for  
**sexual abuse** and  
**sexual harassment**.



# Achievements

## Screening Implementation

The agency expanded screenings from nine to all facilities during 2023 and the first quarter of 2024.

A new IDOC-specific education video was in development. The video explains the zero-tolerance standard, provides prevention tips and resources available within the state prison and community confinement facilities for reporting, responding, and support.

## Education Improvements

The South Idaho Correctional Institution implemented resident-managed PREA education for male and female residents. The auditor required corrective action on screenings and resident education. The facility initiated peer education as a response to close the gap, and launch the new program. It remains active today.

## Rape Crisis Agreements

Advocates Against Family Violence signed an MOU to provide rape crisis support as needed in cases where sexual assault exams were conducted for all south Boise facilities.

## Grants

The agency received a 2021 Bureau of Justice PREA Reallocation grant. The funds were used to add cameras to the North Idaho Correctional Institution camera project. The installation was completed in August 2023. This facility was the last to have cameras as part of on-compound security support.

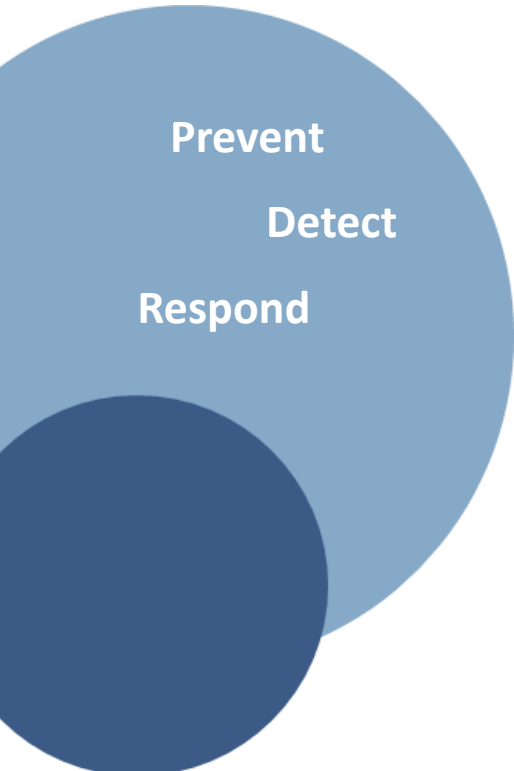
IDOC also applied for the 2022 BJA PREA Reallocation grant. The majority of the funds were used to purchased cameras for blind spots in the Pocatello Women's Correctional Center Correctional Industries building and Idaho State Correctional Institution kitchen.

## Training

The statewide PREA team trained on the new guidance on **Sexual Abuse Incident Reviews** and the meeting note requirement to ensure all required points were discussed and documented. (July - August 2023)

Updated **Inservice Search Training** was completed in March 2023 and made available to all facilities.

The statewide PREA team conducted the **Annual Staffing Plan training review** in April.



Prevent  
Detect  
Respond

# Improvements

## Facility Additions and Remodels

### ADDITIONS

#### South Idaho Correctional Institution-East Dorm, Rebuild

New 152 bed dorm with restrooms, laundry, kitchenettes and cameras — *Opened July 2023*

### REMODELS, CAMERAS

⇒ **Pocatello Women's Correctional Center,**  
Upgrade camera system, 120 cameras total with 30-day backup — *Completed November 2022*

⇒ **Idaho State Correctional Institution, Remodel**  
Units 8 & 10, B & C Tiers — *Completed January 2023*

⇒ **North Idaho Correctional Institution, Cameras**  
Camera installation project — *Completed August 2023*

⇒ **Idaho Correctional Institution-Orofino, Remodel**  
McKelway Hall Restrooms — *Completed July 2024*

### FACILITY-MANAGED PROJECTS

In community reentry centers, the Treasure Valley CRC ordered cameras to remove blind spots in the upper restroom. The cameras were installed in early 2023.

The Twin Falls CRC added windows to laundry doors to improve safety and visibility.

## Incident Reviews and Actions—2023

PREA Standard 115.86 requires facility leadership to complete incident reviews in sexual abuse cases. Group dynamics and staffing were considered but no recommendations made.

TOPICS	RECOMMENDATION AND STATUS
<b>POLICY/ PRACTICE:</b>	Residents remain outside medical supply closet while staff enter. Closet entry only for staff assigned to area. <i>Training and signage Completed Idaho State Correctional Institution</i>
<b>BARRIERS/ MONITORING:</b>	<p>Medical staircase rekeyed for security only. Camera added inside stairwell. <i>Completed: Idaho State Correctional Institution</i></p> <p>Cameras added to remove blind spot in Unit 1. <i>Completed: Pocatello Women's Correctional Center</i></p> <p>Camera system installed facility-wide <i>Completed: North Idaho Correctional Institution</i></p> <p><i>Camera redesign to assist with unit blind spots, B and D Blocks</i> <i>Completed: Idaho State Correctional Center</i></p> <p><i>Add cameras in the kitchen.</i> <i>Installation underway at end of 2023: Idaho State Correctional Institution</i></p>
<b>TRAINING:</b>	<p>Resident education reinforced safe reporting options for residents—<i>Completed Idaho Maximum Security Institution</i></p> <p>Red Flag training provided to facility staff. <i>Completed: Pocatello Women's Correctional Center</i></p>

# PREA Data, 2023

## Resident Population Data

IDOC managed an average of 9362 residents during 2023.

- An average of 7817 were housed in nine state-owned prisons and six community confinement facilities.
- An average of 703 were housed at privately-operated facilities.
- An average of 843 were housed in county jails.

*Population data provided by the IDOC Evaluation and Compliance Group—IDOC 2023 Averages.  
PREA definitions and facility designations are detailed on page 11.*

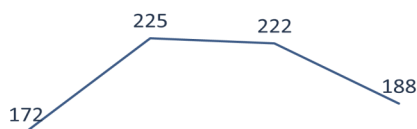
## Sexual Victimization Data

The Idaho Department of Correction reported 188 allegations of sexual abuse and sexual harassment in the Department of Justice 2023 Survey of Sexual Victimization.

- Total cases reported in 2023 decreased 15% compared to 2022, from 222 to 188 cases for all types of sexual abuse and sexual harassment.
- The rate of total cases that are substantiated decreased 15%.

The following pages provide more in-depth comparisons on resident-resident sexual abuse, staff sexual misconduct and sexual harassment.

Total Allegations, 2020-2023



Total Substantiated Allegations, 2020-2023



## 2023 Survey of Sexual Victimization Totals

Type	Substantiated	Unsubstantiated	Unfounded	Total
<strong>Sexual Abuse</strong>				
Resident-Resident Sexual Abuse	6	23	28	57
Staff Sexual Misconduct	3	11	16	30
<strong>Sexual Harassment</strong>				
Resident-Resident Sexual Harassment	18	38	32	88
Staff-Resident Sexual Harassment	0	4	9	13
<strong>TOTAL</strong>	<strong>27</strong>	<strong>76</strong>	<strong>85</strong>	<strong>188</strong>

# PREA Data, 2023

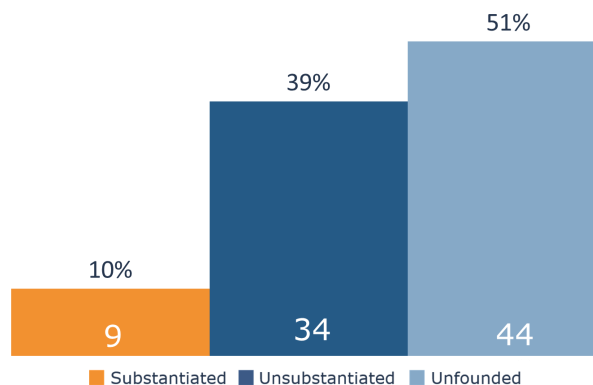
## Sexual Abuse Reports

A total of 87 sexual abuse allegations were reported in IDOC-managed facilities in 2023. Nine reports were substantiated. Just over 50 percent of the abuse reports were unfounded.

The sexual abuse data includes resident-resident and staff-resident sexual abuse allegations.

Abuse includes a broad range of misconduct, from rape to inappropriate touching and voyeurism. The Department of Justice Sexual Survey of Victimization definitions are on the next two pages.

Sexual Abuse Reports 2023



## Comparative Sexual Abuse Data

Substantiated sexual abuse allegations decreased during 2023. This trend was true in both resident-resident and staff-resident cases.

Victims are offered mental health support and medical follow-up support.

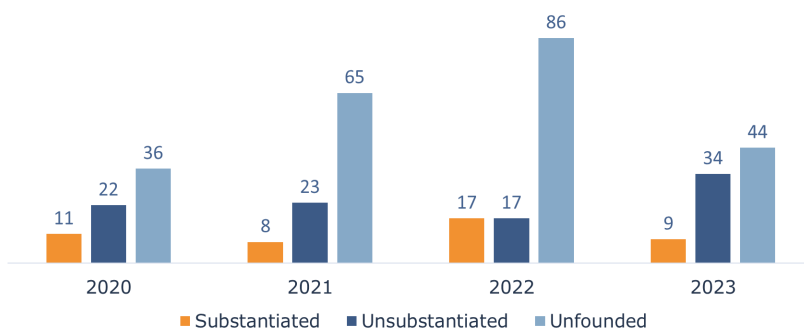
Residents who report sexual abuse receive a report on findings.

Those involved in substantiated and unsubstantiated cases are monitored for retaliation.

During 2021 and 2022, the PREA Management Office provided guidance that all abuse reports should be reported. This guidance increased unfounded reports during 2021 and 2022.

With slightly revised guidance, the 2023 data returned to removing allegations that were recanted or determined to be false allegations.

Sexual Abuse Reports 2020-2023



*Federal reporting requires sexual abuse and sexual harassment data be aggregated. IDOC removes all personal identifiers and consolidates data groupings to protect victims as is required by PREA Standard 115.87 (b)-1 and 115.287 (b)-1.*

# PREA Data, 2023

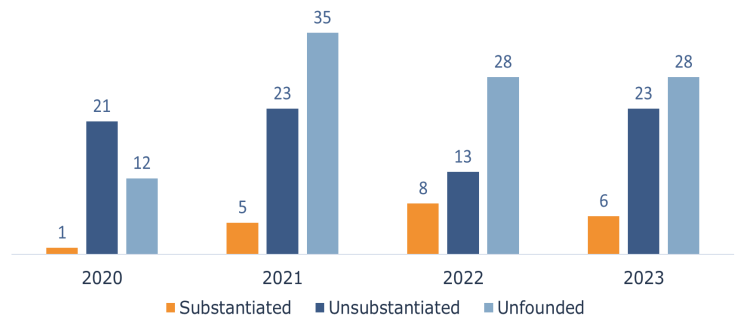
## ***Resident—Resident Sexual Abuse Data***

Resident-resident sexual abuse cases accounted for 57 reported abuse allegations in 2023. IDOC substantiated six resident-resident sexual abuse cases.

**Substantiated cases** are allegations that were investigated and determined to have occurred. The agency uses a preponderance of evidence standard to substantiate a case, which means that it is 51% likely to have occurred.

Allegations that are potentially criminal in nature are referred to law enforcement for investigation, and potential prosecution.

Resident-Resident  
Sexual Abuse Reports 2020-2023



## ***Definitions***

### **Resident-Resident Sexual Abuse**

#### ***Non-consensual sexual acts***

Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse; And

- Contact between the penis and the vulva or the penis and the anus including penetration, however slight; Or
- Contact between the mouth and the penis, vulva, or anus; Or
- Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object or other instrument.

#### ***Abusive Sexual Contact***

Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse; And

- Intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of any person.
- Excludes incidents in which the contact was incidental to a physical altercation.

*Definitions are from the Survey of Sexual Victimization and based on the PREA Standard definitions.*

### **Findings**

***Substantiated:*** An allegation that was investigated and determined to have occurred.

***Unsubstantiated:*** An allegation that was investigated and the investigation produced insufficient evidence to make a final determination as to whether or not the event occurred.

***Unfounded:*** An allegation that was investigated and determined not to have occurred.

***Evidentiary Standard:*** The agency shall impose no standard higher than a preponderance of evidence in determining whether PREA allegations are substantiated. Preponderance means more than a 50% likelihood that the incident occurred.



## 2023 Sexual Abuse Resident-Resident Data, By Facility

PRISONS	ADP	Substantiated	Unsubst.	Unfounded	Total
<b>Idaho Correctional Institution - Orofino</b> Medium/Protective Custody/ Work Projects	552-M	0	0	0	0
<b>Idaho Maximum Security Institution</b> Close Custody/Segregation	533-M	0	3	6	9
<b>Idaho State Correctional Center</b> Minimum/Medium/ Close Custody	2052-M	0	10	6	16
<b>Idaho State Correctional Institution</b> Medium Custody/Entry Facility	1525-M	3	4	12	19
<b>Mountain View Transformational Center*</b> Retained Jurisdiction/Treatment	416-M	0	0	0	0
<b>North Idaho Correctional Institution</b> Retained Jurisdiction/Treatment	405-M	0	2	0	2
<b>Pocatello Women's Correctional Center</b> Minimum/Medium/Close Custody/ Entry Facility/Work Projects	352-F	3	3	2	8
<b>South Boise Women's Correctional Center</b> Retained Jurisdiction/Treatment	257-F	0	1	1	2
<b>South Idaho Correctional Institution</b> Minimum Custody/Work Projects	291-M 355-F	0	0	1	1
<b>COMMUNITY CONFINEMENT</b> Minimum Custody/Employment					
<b>St Anthony Work Camp</b>	255-M	<p>ADP means average daily population. M indicates male F indicates female population.</p> <p>Community confinement facilities are smaller with very few PREA incidents. To protect victim identity these are totaled as a group.</p>			
<b>East Boise Community Reentry Ctr.</b>	137-F				
<b>Idaho Falls Community Reentry Ctr.</b>	107-M				
<b>Nampa Community Reentry Ctr.</b>	112-M				
<b>Treasure Valley Reentry Ctr.</b>	104-M				
<b>Twin Falls Community Reentry Ctr.</b>	142-M				
<b>CRC/SAWC Totals</b>		0	0	0	0
<b>TOTAL</b>		6	23	28	57

# PREA Data, 2023

## Staff—Resident Sexual Abuse Data

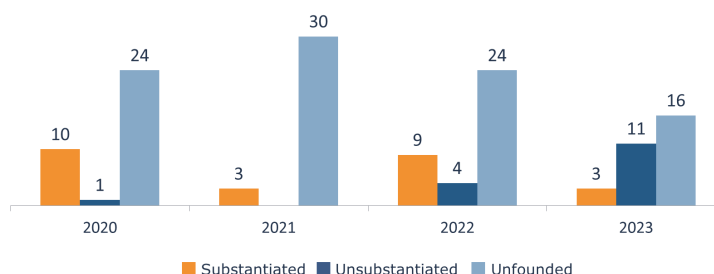
Staff—resident sexual abuse allegations accounted for 30 reported abuse cases.

IDOC substantiated 3 cases involving staff, contractors or volunteers.

Substantiated cases that are potentially criminal in nature are referred to law enforcement for investigation and potential prosecution. Two staff-resident case were prosecuted in 2023.

Cases involving staff are usually managed through IDOC's Special Investigations Unit (SIU) in coordination with law enforcement.

Staff-Resident  
Sexual Abuse Reports 2020-2023



## Definitions

### Staff-Resident Sexual Abuse Staff Sexual Misconduct

Any behavior or act of a sexual nature directed toward a resident by an employee, volunteer, contractor, official visitor or other agency representative (excludes family, friends or other visitors).

Sexual relationships of a romantic nature between staff and residents are included in this definition. Consensual or non-consensual sexual acts include-

- Intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh or buttocks that is unrelated to official duties or with the intent to abuse, arouse, or gratify sexual desire; Or
- Completed, attempted, threatened, or requested sexual acts; Or
- Occurrences of indecent exposure, invasion of privacy, or staff voyeurism for reasons unrelated to official duties or for sexual gratification.

### Findings

**Substantiated:** An allegation that was investigated and determined to have occurred.

**Unsubstantiated:** An allegation that was investigated and the investigation produced insufficient evidence to make a final determination as to whether or not the event occurred.

**Unfounded:** An allegation that was investigated and determined not to have occurred.

**Evidentiary Standard:** The agency shall impose no standard higher than a preponderance of evidence in determining whether PREA allegations are substantiated. Preponderance means more than a 50% likelihood that the incident occurred.

*Definitions are from the Survey of Sexual Victimization, 2022 and based on the PREA Standard definitions.*

## 2023 Sexual Abuse Staff-Resident Data, By Facility

PRISON FACILITIES	Substantiated	Unsubst.	Unfounded	Total
Idaho Correctional Institution - Orofino	0	1	0	1
Idaho Maximum Security Institution	0	2	1	3
Idaho State Correctional Center	0	0	1	1
Idaho State Correctional Institution	1	2	9	12
Mountain View Transformational Center	0	0	0	0
North Idaho Correctional Institution	0	0	0	0
Pocatello Women's Correctional Center	0	3	2	5
South Boise Women's Correctional Center	0	1	0	1
South Idaho Correctional Institution	2	2	3	7
COMMUNITY CONFINEMENT FACILITIES				
Saint Anthony Work Camp*				
East Boise Community Reentry Ctr.				
Idaho Falls Community Reentry Ctr.				
Nampa Community Reentry Ctr.				
Treasure Valley Reentry Ctr.				
Twin Falls Community Reentry Ctr.				
CRC/SAWC Totals	0	0	0	0
<b>TOTAL</b>	<b>3</b>	<b>11</b>	<b>16</b>	<b>30</b>

### Facility Definitions, PREA Standards

**Prison** means an institution under Federal or State jurisdiction whose primary use is for the confinement of individuals convicted of a serious crime, usually in excess of one year in length, or a felony.

**Community confinement facility** means a community treatment center or other community correctional facility in which individuals reside as part of a term of imprisonment while participating in gainful employment, employment search efforts, community service, vocational training, treatment, educational programs, or similar facility-approved programs during nonresidential hours.

\***St. Anthony Work Camp** is managed by the prisons division, but audited as a community confinement facility.

**Contract and local facilities** report sexual abuse data separately from the IDOC. Contract facilities provide their reports to the federal government, and are not included in IDOC data submissions.

**Mountain View Transformation Center** transitioned to state operation effective July 1, 2023. Management Training Corporation managed it as a private facility prior to that transition. For 2023, the data above reflects the period for which MVTC was under IDOC control from July 1-December 31, 2023.

# PREA Data, 2023

## Sexual Harassment Data

Sexual harassment represented 54% of all PREA allegations received in 2023.

A revised Survey of Sexual Victimization form requires agencies report only sexual harassment cases that involved repeated behaviors. The guidance reduced the number of substantiated cases and total cases reported.

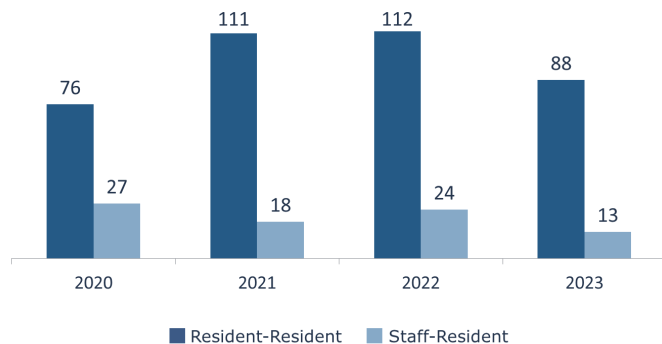
### Resident-Resident Sexual Harassment

Resident-resident sexual harassment cases accounted for 88 of reported allegations in 2023. A total of 18 resident-resident cases were substantiated.

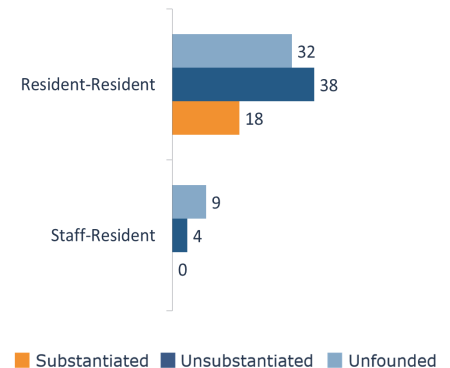
### Staff-Resident Sexual Harassment

Staff-resident sexual harassment allegations accounted for 13 total reports in 2023. No staff-resident cases were substantiated.

Sexual Harassment Reports  
2020-2023



20% of resident-resident sexual harassment reports were substantiated



## Definitions

### Resident-Resident Sexual Harassment

**Repeated** and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one resident directed toward another.

### Staff-Resident Sexual Harassment

**Repeated** verbal comments or gestures of a sexual nature to a resident by an employee, volunteer, contractor, official visitor, or other agency representative (excludes family, friends, or other visitors). Includes:

- Demeaning references to gender, or sexually suggestive or derogatory comments about body or clothing;
- Or
- Repeated profane or obscene language or gestures.

*Definitions are from the Survey of Sexual Victimization, 2023 and based on the PREA Standard definitions.*

### Findings

**Substantiated:** An allegation that was investigated and determined to have occurred.

**Unsubstantiated:** An allegation that was investigated and the investigation produced insufficient evidence to make a final determination as to whether or not the event occurred.

**Unfounded:** An allegation that was investigated and determined not to have occurred.

**Evidentiary Standard:** The agency shall impose no standard higher than a preponderance of evidence in determining whether PREA allegations are substantiated. Preponderance means more than a 50% likelihood that the incident occurred.

## 2023 Sexual Harassment Data By Facility

Resident-Resident (R-R)

Staff-Resident (S-R)

PRISONS	R-R Sub.	R-R Unsubst.	R-R Unf.	R-R Total	S-R Sub	S-R Unsubst.	S-R Unf	S-R Total
Idaho Correctional Institution- Orofino	0	1	0	1	0	0	1	1
Idaho Maximum Security Institution	3	4	6	13	0	1	2	3
Idaho State Correctional Center	3	11	11	25	0	1	0	1
Idaho State Correctional Institution	9	17	12	38	0	1	4	5
Mountain View Transformational Ctr.*	0	0	1	1	0	0	1	1
North Idaho Correctional Institution	2	2	1	5	0	0	0	0
Pocatello Women's Correctional Center	0	0	0	0	0	0	0	0
South Boise Women's Correctional Ctr.	1	3	1	5	0	0	0	0
South Idaho Correctional Institution	0	0	0	0	0	1	0	1
<b>COMMUNITY CONFINEMENT</b>								
Saint Anthony Work Camp**								
East Boise Community Reentry Center								
Idaho Falls Community Reentry Center								
Nampa Community Reentry Center								
Treasure Valley Reentry Center								
Twin Falls Community Reentry Center								
CRC/SAWC Totals	0	0	0	0	0	0	1	1
<b>TOTAL</b>	<b>18</b>	<b>38</b>	<b>32</b>	<b>88</b>	<b>0</b>	<b>4</b>	<b>9</b>	<b>13</b>

### Non-IDOC Facility Data

Contract and jail facilities have their own reporting requirements. That data is not included in the agency's Survey of Sexual Victimization totals. The IDOC Contract Unit monitors contract facilities and jails for compliance with agency policy, including PREA.

During 2023, contract facilities reported no sexual abuse cases involving Idaho Department of Correction residents.

### 2023 Contract, Jail Data

CONTRACT FACILITIES AND JAILS	ADP
CAPP/Management Training Corp. Correctional Alternative Placement Program	416-M
Saguaro Corr. Center, AZ/CoreCivic	469-M
County Jails	843-M/F
<b>TOTAL</b>	<b>1331</b>

\***Mountain View Transformation Center** transitioned to state operation effective July 1, 2023. Management Training Corporation managed it as a private facility prior to that transition.

\*\***St. Anthony Work Camp** is managed within the prisons division, but is audited as a community confinement facility.

**Prison Rape Elimination Act  
Annual Report | 2023 Data**

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